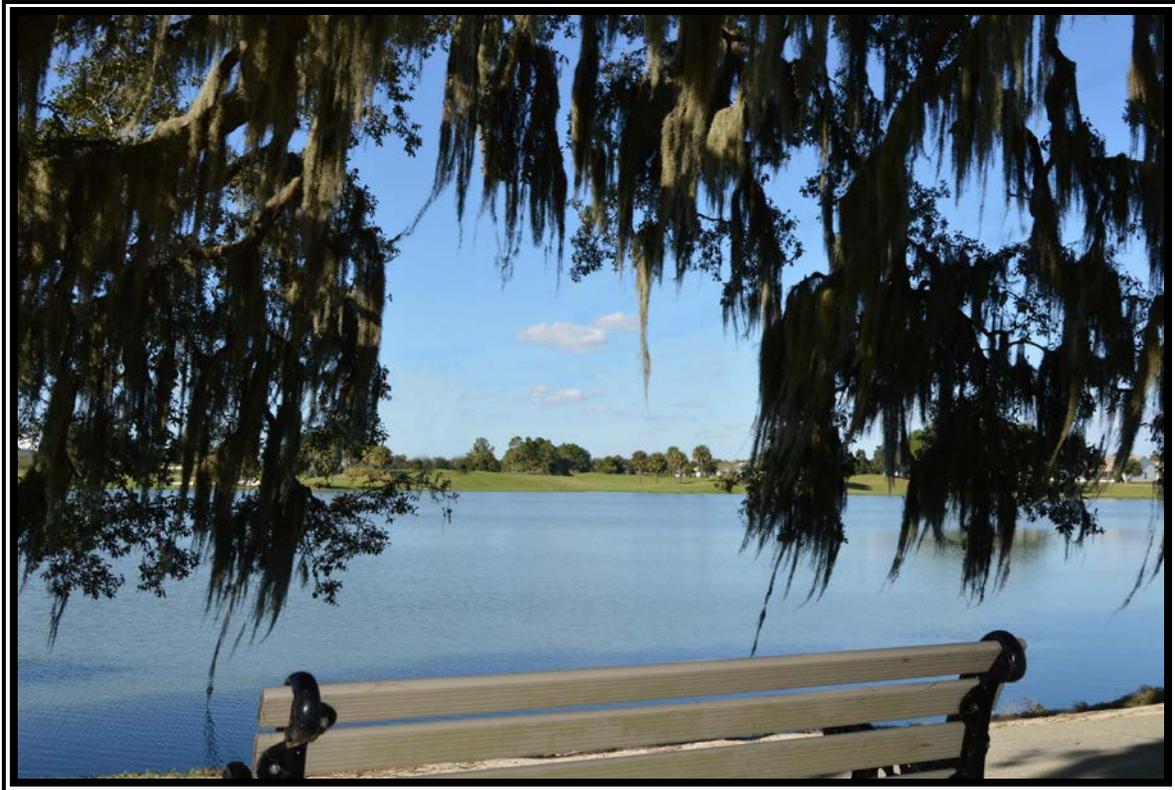


The Villages®
Community Development Districts
District 2



VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Basic Financial Statements

September 30, 2016

(With Independent Auditors' Report Thereon)

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

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ON THE COVER

The cover photograph was submitted by
Jennifer Newton, Staff Accountant
in the District Finance Department.

INDEPENDENT AUDITORS' REPORT

Board of Supervisors
Village Community Development District No. 2
The Villages, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Village Community Development District No. 2 (the District) as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Certified Public Accountants

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MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

Board of Supervisors
Village Community Development District No. 2
The Villages, Florida

INDEPENDENT AUDITORS' REPORT
(Concluded)

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of September 30, 2016, and the respective changes in financial position thereof, and the budgetary comparison of the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards* we have also issued our report dated January 31, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Purvis, Gray and Company, LLP

January 31, 2017
Ocala, Florida

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2
Management's Discussion and Analysis
(UNAUDITED)
September 30, 2016

The Village Community Development District No. 2 (the District) management's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues; (b) provide an overview of the District's financial activities; and (c) identify changes in the District's financial position and its ability to address the next and subsequent year challenges.

Financial Highlights

Entity-Wide Level

- The assets of the District exceeded its liabilities as of September 30, 2016, by \$11,936,791 (net position). Of this amount, \$1,777,768 of unrestricted net position may be used to meet the District's ongoing obligations to residents and creditors.
- The District's total net position decreased by \$393,813. The decrease in net position results primarily from depreciation expenses for capitalized fixed assets as shown on page 30 of this report. Depreciation expenses are provided to reflect the using up over time of the value of items of capital infrastructure and equipment previously acquired, in order to allow for the planning of the timely replacement or renovation of these assets when required.
- The District's total long-term debt decreased by \$285,000 during the current Fiscal Year. The decrease relates to principal payments made on outstanding revenue bonds during the year ended September 30, 2016.

Fund Level

- At the close of the Fiscal Year, the District's governmental funds reported combined fund balances of \$2,449,240, a net decrease of \$44,845. Of the total fund balance, \$646,716 is available for spending at the District's discretion as *unassigned fund balance*.
- At the end of the year, unassigned fund balance of the General Fund was \$646,716 or 54.8 percent of total General Fund annual expenditures, a healthy reserve for unexpected expenditures.
- Special assessments are shown as assessments receivable. At the fund level, there is an offsetting line item for unavailable revenue pertaining to assessments due in future years. Assessments receivable decreased by \$350,230 during the year and has a September 30, 2016, balance of \$767,354.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Village Community Development District No. 2's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplemental information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The **Statement of Net Position** presents information on all of the District's assets and deferred outflows compared to liabilities and deferred inflows, with the difference between the two reported as *net position*. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Village Community Development District No. 2 is improving or deteriorating.

The **Statement of Activities** presents information showing how the government's net position changed during the most recent Fiscal Year. All changes in net position are reported as soon as the underlying event giving rise

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2
Management's Discussion and Analysis
(UNAUDITED)
September 30, 2016

to the change occurs, *regardless of timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected assessments).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by assessments and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the District include general government, capital projects, and debt service. The District has no business-type activities. The District also has no component units, as all functions are performed by the primary government.

The government-wide financial statements are provided on pages 10-11 of this report.

The Fund Financial Statements, which report by individual fund, begin on page 12. Traditional users of governmental financial statements will find the fund financial statements presentation more familiar. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village Community Development District No. 2, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are considered governmental funds. There are no proprietary or fiduciary funds maintained by the District. The fund financial statements present information in more detail than the government-wide financial statements. Governmental Accounting Standards Board (GASB) Statement No. 34 provides the authoritative guidance on the governmental financial reporting model.

Governmental funds. *Governmental funds* are used to account for essentially the same functions as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the Fiscal Year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the General Fund and Debt Service Fund, both of which are considered to be major funds. The remaining fund, the Capital Project Fund, is a non-major fund, and is separately presented as the only non-major fund.

The District adopts an annual appropriated budget for its General Fund and its Debt Service Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 12-16 of this report.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2
Management's Discussion and Analysis
(UNAUDITED)
September 30, 2016

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found beginning on page 17.

Government-wide Financial Analysis

The District's net position as of September 30, 2016, and September 30, 2015, were \$11.937 million and \$12.331 million, respectively, representing a decrease of approximately \$0.394 million. The District's revenues for the years ended September 30, 2016, and September 30, 2015, including donations, assessments, and investment earnings, were approximately \$1.157 million and \$1.063 million, respectively. The increase in revenue resulted primarily from increased special assessment revenue. The District's expenses for the years ended September 30, 2016, and September 30, 2015, were \$1.550 million and \$1.467 million, respectively.

Table 1 reflects the summary statement of net position for the current year and prior year.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2
Management's Discussion and Analysis
(UNAUDITED)
September 30, 2016

Table 1

Net Position

	Governmental Activities	
	September 30, 2016	September 30, 2015
Assets:		
Current and other assets	\$ 2,458,281	2,540,530
Assessments receivable	767,354	1,117,584
Capital assets - net	9,395,002	9,685,622
Total assets	12,620,637	13,343,736
Liabilities:		
Current and other liabilities	23,551	67,838
Due to other governments	295	294
Noncurrent liabilities:		
Due within one year	240,000	250,000
Due in more than one year	420,000	695,000
Total liabilities	683,846	1,013,132
Net position:		
Net investment in capital assets	8,848,532	8,913,327
Restricted for debt service	921,431	1,177,926
Restricted for capital improvements	389,060	584,654
Unrestricted	1,777,768	1,654,697
Total net position	\$ 11,936,791	12,330,604

The largest share of the District's net position (74.1 percent) relates to investments in capital assets, less any related debt outstanding, used to acquire those capital assets. Reserves to pay debt service expenses represent another 7.7 percent. The resources required to repay the debt must be provided annually from assessments, since the capital assets themselves cannot be liquidated to pay the liabilities. Funds restricted for capital improvements represent 3.3 percent of the total net position with the remaining 14.9 percent unrestricted.

Table 2, below, reflects the summary statement of changes in net position for the current year and prior year.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2
Management's Discussion and Analysis
(UNAUDITED)
September 30, 2016

Table 2

Changes in Net Position

	Governmental Activities	
	September 30, 2016	September 30, 2015
Revenues:		
Special assessments	\$ 1,053,790	985,967
Other revenues	62,266	60,413
Investment earnings	40,489	16,716
Total revenues	<u>1,156,545</u>	<u>1,063,096</u>
Expenses:		
General government	308,933	302,493
Physical environment	692,481	597,033
Transportation	138,588	144,333
Interest on long-term debt	44,527	62,058
Depreciation (unallocated)	365,829	360,873
Total expenses	<u>1,550,358</u>	<u>1,466,790</u>
Increase (decrease) in net position	<u>\$ (393,813)</u>	<u>(403,694)</u>

Revenues

Revenues include assessments on District landowners for maintenance and debt service. Other revenue includes reimbursements from Sumter County for the District maintenance of county road right-of-ways. Investment earnings on cash balances held during the year make the final source of revenue to the District. An increase in investment earnings of \$23,773 occurred compared to the prior year as money market interest rates improved, the longer term bond investments were positioned defensively in preparation for future interest rate increases, and the Long-Term Investment Portfolio continued to show increased earnings.

Further information can be found in Note 2 of the Notes to Basic Financial Statements.

Expenses

General government expenses of the District increased \$6,440 compared to the prior year. Physical environment expenses are mainly for landscaping, irrigation, utilities, and maintenance costs and increased \$95,448 compared to the prior year. Transportation expenses primarily relate to the cost of electric utilities for the District's street lights. These costs decreased \$5,745 from the prior year. Interest on the long-term debt is the amount of interest paid to bondholders pertaining to the District's revenue bonds. The interest expense decreased by \$17,531 compared to the prior year. The interest on the long-term debt will decrease as the existing bond issues are paid off, as long as no new debt is issued. Depreciation expenses increased by \$4,956 over the prior year, in large

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2
Management's Discussion and Analysis
(UNAUDITED)
September 30, 2016

measure due to annualization of expenses on the additional assets obtained in prior years. Total expenses increased by \$83,568 compared to the prior year.

Financial Analysis of the Government's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of a Fiscal Year. As of the end of Fiscal Year 2015-2016, the District's governmental funds reported combined ending fund balances of \$2,449,240, a decrease of \$44,845. Approximately 26.4 percent of this fund balance total amount of \$646,716 constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance is *restricted or committed* to indicate that it is not available for new spending because it has already been committed (\$1,131,126 to renewal and replacement) or restricted (\$502,516 to capital improvements and \$168,882 to debt service).

The General Fund is the chief operating fund of the District. At the end of Fiscal Year 2015-2016, unassigned fund balance was \$646,716, while total fund balance reached \$2,166,902. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 54.8 percent of total General Fund expenditures, while total fund balance represents 183.5 percent of that same amount.

The Debt Service Fund has a total fund balance of \$168,882 all of which is restricted for the payment of debt service. The net increase in fund balance was \$48,157, due to a reduction in the transfer to the General Fund (\$8,050 versus \$379,527 in prior fiscal year). This fund's revenue is comprised entirely of special assessment proceeds and interest earnings on cash balances. No new debt was issued by the District during Fiscal Year 2015-2016.

The Capital Project Fund has a total fund balance of \$113,456, a decrease of \$15,298, due to capital outlay of \$15,679.

General Fund Budgetary Highlights

During the year, there was a \$91,842 increase in the appropriations for the General Fund between the original and final budget. The increase was primarily related to capital outlay and repairs and maintenance. There was no change to the revenue budget during the year.

Capital Asset and Debt Administration

Capital Assets. The District's capital assets as of September 30, 2016, and September 30, 2015, amounted to \$9,395,002 and \$9,685,622, respectively. This is net of accumulated depreciation and includes land and improvements. The decrease resulted from annual depreciation expenses.

Additional information regarding the District's capital assets can be found in Note 3 of the Notes to the Basic Financial Statements.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Management's Discussion and Analysis

(UNAUDITED)

September 30, 2016

Long-term Debt. As of September 30, 2016, and September 30, 2015, the District had long-term debt outstanding of \$660,000 and \$945,000, respectively. Debt principal of \$285,000 was retired, while no new debt was issued by the District during the year. All of the debt is special assessment debt and is secured solely by special assessment revenue sources.

Additional information regarding the District's long-term debt can be found in Note 4 of the Notes to the Basic Financial Statements.

Economic Factors and Next Year's Budgets and Rates

- The unemployment rate in Sumter County where the District is located was 6.9 percent in September 2016 which is a slight increase from a rate of 6.8 percent a year ago. The State's average unemployment rate is 4.7 percent and is below the national average rate of 5.0 percent.
- Inflationary trends in the area are comparable to national indices. The national Consumer Price Index (CPI) annual change for all urban consumers changed from a negative (0.04) percent in September 2015 to 1.46 percent in September 2016.

These factors were considered in preparing the District's budget for the 2016-2017 Fiscal Year. Total annual projected revenues have increased in the Fiscal Year 2016-2017 budget by \$12,100 compared to the Fiscal Year 2015-2016 amended final budget due to an expected refund from the Village Center Community Development District (VCCDD) for management fees as well as continued expected increases in investment income. Expenditure appropriations have decreased by \$194,376 primarily due to decreases in the repairs and maintenance and capital outlay budgets offset by several minor operating account increases and reductions.

Requests for Information

The District's financial statements are designed to present users (residents, taxpayers, customers, investors, and creditors) with a general overview of the District's finances and to demonstrate the District's accountability. If you have any questions about the report or need additional financial information, contact the Village Community Development Districts, Finance Department at 984 Old Mill Run, The Villages, FL 32162; Telephone (352) 753-0421.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Statement of Net Position

September 30, 2016

Assets		Governmental Activities
Cash and cash equivalents	\$	<u>797,769</u>
Investments		1,647,092
Due from other governments		13,306
Accrued interest receivable		114
Assessments receivable		767,354
Capital assets:		
Non-depreciable		710,242
Depreciable (net of accumulated depreciation)		<u>8,684,760</u>
Total assets		<u>12,620,637</u>
Liabilities		
Accounts payable		8,746
Due to other governments		295
Accrued interest payable		14,805
Noncurrent liabilities:		
Due within one year		240,000
Due in more than one year		<u>420,000</u>
Total liabilities		<u>683,846</u>
Net position		
Net investment in capital assets		8,848,532
Restricted for debt service		921,431
Restricted for capital improvements		389,060
Unrestricted		<u>1,777,768</u>
Total net position	\$	<u><u>11,936,791</u></u>

See accompanying notes to basic financial statements.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Statement of Activities
Year ended September 30, 2016

Functions/Programs	Expenses	Program revenues			Net (expense) revenue and changes in net assets	
		Charges for services	Operating contributions	Capital grants and contributions	Governmental activities	Total
Governmental activities:						
General government services	\$ 308,933	1,053,790	8,240	-	753,097	753,097
Physical Environment	692,481	-	-	-	(692,481)	(692,481)
Transportation	138,588	53,206	-	-	(85,382)	(85,382)
Interest on long-term debt	44,527	-	-	-	(44,527)	(44,527)
Depreciation (unallocated)	365,829	-	-	-	(365,829)	(365,829)
Total governmental activities	\$ 1,550,358	1,106,996	8,240	-	(435,122)	(435,122)
General revenue:						
Other revenues					\$ 820	820
Investment earnings					40,489	40,489
Total general revenues					41,309	41,309
Change in net position					(393,813)	(393,813)
Net position – beginning					12,330,604	12,330,604
Net position – ending					\$ 11,936,791	11,936,791

See accompanying notes to basic financial statements.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Balance Sheet – Governmental Funds

September 30, 2016

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total</u>
Assets:				
Cash and cash equivalents	\$ 515,545	168,809	113,415	797,769
Investments	1,647,092	-	-	1,647,092
Due from other governments	13,306	-	-	13,306
Accrued interest receivable	-	73	41	114
Assessments receivable	-	767,354	-	767,354
Total assets	<u>2,175,943</u>	<u>936,236</u>	<u>113,456</u>	<u>3,225,635</u>
Liabilities:				
Accounts payable	8,746	-	-	8,746
Due to other governments	295	-	-	295
Total liabilities	<u>9,041</u>	<u>-</u>	<u>-</u>	<u>9,041</u>
Deferred inflows of resources:				
Unavailable special assessment revenue	-	767,354	-	767,354
Fund balances:				
Restricted for debt service	-	168,882	-	168,882
Restricted for capital improvements	389,060	-	113,456	502,516
Committed for renewal and replacement	1,131,126	-	-	1,131,126
Unassigned	646,716	-	-	646,716
Total fund balances	<u>2,166,902</u>	<u>168,882</u>	<u>113,456</u>	<u>2,449,240</u>
Total liabilities and fund balances \$	<u>2,175,943</u>	<u>936,236</u>	<u>113,456</u>	<u>3,225,635</u>

See accompanying notes to basic financial statements.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position
September 30, 2016

Total fund balances, governmental funds		\$	2,449,240
Total net position reported for governmental activities in the statement of net position is different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:			
Capital assets	\$	14,526,372	
Less accumulated depreciation		<u>(5,131,370)</u>	9,395,002
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:			
Special assessment revenue bonds		(660,000)	
Accrued interest payable		<u>(14,805)</u>	(674,805)
Unavailable special assessment revenue reported in the funds is added to the balance of net position restricted for debt service to reflect the revenue as recorded when the total assessment is levied.			<u>767,354</u>
Net position of governmental activities		\$	<u><u>11,936,791</u></u>

See accompanying notes to basic financial statements.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Statement of Revenues, Expenditures and Changes in

Fund Balances – Governmental Funds

Year ended September 30, 2016

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total</u>
Revenues:				
Special assessments	\$ 993,906	410,114	-	1,404,020
Intergovernmental revenue	61,446	-	-	61,446
Other revenues	820	-	-	820
Investment earnings	39,161	947	381	40,489
Total revenues	<u>1,095,333</u>	<u>411,061</u>	<u>381</u>	<u>1,506,775</u>
Expenditures:				
General government services	290,488	18,045	-	308,533
Other physical environment	692,481	-	-	692,481
Transportation	138,588	-	-	138,588
Capital outlay	59,530	-	15,679	75,209
Debt service:				
Principal	-	285,000	-	285,000
Interest	-	51,409	-	51,409
Miscellaneous bond expense	-	400	-	400
Total expenditures	<u>1,181,087</u>	<u>354,854</u>	<u>15,679</u>	<u>1,551,620</u>
Excess (deficiency) of revenues over expenditures	<u>(85,754)</u>	<u>56,207</u>	<u>-</u>	<u>(44,845)</u>
Other financing sources (uses):				
Transfers in (out)	<u>8,050</u>	<u>(8,050)</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	8,050	(8,050)	-	-
Net change in fund balances	<u>(77,704)</u>	<u>48,157</u>	<u>(15,298)</u>	<u>(44,845)</u>
Fund balances, beginning	2,244,606	120,725	128,754	2,494,085
Fund balances, ending	\$ <u><u>2,166,902</u></u>	<u><u>168,882</u></u>	<u><u>113,456</u></u>	<u><u>2,449,240</u></u>

See accompanying notes to basic financial statements.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in
 Fund Balances – Governmental Funds to the Statement of Activities
 Year ended September 30, 2016

Net change in fund balances – total governmental funds		\$ (44,845)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those assets is capitalized and allocated over their estimated useful lives as depreciation expense. This is the amount of depreciation expense in the current period net of capital outlay.		
Capital outlay	\$ 75,209	
Depreciation expense	<u>(365,829)</u>	(290,620)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Change in accrued interest payable		6,882
Governmental funds report special assessment debt service revenue when collected, however, in the statement of activities the revenue is recorded when the total assessment is levied.		
Unearned assessment revenue as of September 30, 2016	767,354	
Unearned assessment revenue as of September 30, 2015	<u>(1,117,584)</u>	(350,230)
Repayment of bond principal is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
		<u>285,000</u>
Change in net position of governmental activities		<u>\$ (393,813)</u>

See accompanying notes to basic financial statements.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Statement of Revenues, Expenditures and Changes in

Fund Balance – Budget and Actual

General Fund

Year ended September 30, 2016

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
Revenues:				
Special assessments, charges for public services	\$ 990,700	990,700	993,906	3,206
Local government unit grant - transportation	53,205	53,205	61,446	8,241
Other general government charges and fees	-	-	820	820
Investment earnings	1,150	1,150	39,161	38,011
	<u>1,045,055</u>	<u>1,045,055</u>	<u>1,095,333</u>	<u>50,278</u>
Expenditures:				
Personnel services	19,425	19,425	14,022	5,403
Professional services	274,001	274,001	259,840	14,161
Accounting and auditing	10,654	10,654	9,000	1,654
Other contractual services	477	477	406	71
Travel and per diem	2,000	2,000	-	2,000
Communication and freight	100	100	-	100
Utility services	162,732	154,732	145,527	9,205
Rentals and leases	500	500	-	500
Insurance	5,950	5,950	5,610	340
Repair and maintenance/landscape	663,609	676,009	685,515	(9,506)
Printing and binding	500	500	81	419
Other current charges	1,550	1,550	1,529	21
Operating supplies	500	500	27	473
Capital outlay	86,248	173,690	59,530	114,160
Total expenditures	<u>1,228,246</u>	<u>1,320,088</u>	<u>1,181,087</u>	<u>139,001</u>
Excess of revenues over expenditures	<u>(183,191)</u>	<u>(275,033)</u>	<u>(85,754)</u>	<u>189,279</u>
Other financing sources:				
Transfers in	-	-	8,050	8,050
Transfers out	<u>(32,000)</u>	<u>(32,000)</u>	<u>-</u>	<u>32,000</u>
Total other financing sources	<u>(32,000)</u>	<u>(32,000)</u>	<u>8,050</u>	<u>40,050</u>
Net change in fund balance	(215,191)	(307,033)	(77,704)	229,329
Fund balance, beginning	2,244,606	2,244,606	2,244,606	-
Fund balance, ending	<u>\$ 2,029,415</u>	<u>1,937,573</u>	<u>2,166,902</u>	<u>229,329</u>

See accompanying notes to basic financial statements.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(1) Summary of Significant Accounting Policies

(a) Reporting Entity

Village Community Development District No. 2 (the District) was established in 1996 for the purpose of planning, financing, constructing, operating, and maintaining certain community-wide infrastructure for a community development district located entirely within Sumter County, Florida. The District was created by Sumter County Commission Ordinance No. 96-12 pursuant to the provisions of Chapter 190.005, Florida Statutes, and operates within the criteria established by Chapter 190. The District is governed by a five member Board of Supervisors. As of September 30, 2015, each member of the Board of Supervisors is an elected resident of the District.

The District boundary consists of approximately 990 acres in the northeast corner of the county. Development includes construction of 3,668 residential units. The land within the District is part of the active adult retirement community known as “The Villages”. The Villages consists of approximately 23,686 acres spanning the borders of Lake, Sumter and Marion Counties, the City of Wildwood, the City of Fruitland Park and the Town of Lady Lake, Florida, and when fully developed is expected to include approximately 61,626 residences and 120,787 residents. The Villages of Lake-Sumter, Inc. was the developer and initial owner of the property within the District. All of the residential units in Village Community Development District No. 2 have been completed by the developer and sold to the current residents of the District. The Villages continues to be developed by the developer, a family-owned business established for the single purpose of developing The Villages. Most current development is being performed in District Nos. 10, 11, and 12, south of District No 2.

The financial statements of the District have been prepared in conformity with U.S. Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The District’s more significant accounting policies are described below.

There are no component units that are legally separate from the District. There are fifteen Community Development Districts (CDD) in the total structure of The Villages, each being a separate government entity established pursuant to Chapter 190, Florida Statutes.

The Developer has formed the following community development districts:

- Village Center CDD (Lake, Marion and Sumter Counties) – This CDD provides water and sewer utility services, recreation services, security services, fire protection, and paramedic services to the residents. The cost of operations is funded by amenity and utility fees that residents pay monthly. This CDD also provides for the maintenance of common areas and roadways for the commercial areas within the CDD boundaries. The cost of maintenance in the commercial areas is funded through commercial maintenance assessments.
- Sumter Landing CDD (Sumter County) – This CDD provides recreation and security services to the residents. The cost of operations is funded by amenity fees that residents pay monthly. This CDD also provides for the maintenance of common areas and roadways for the commercial areas within the CDD boundaries. The cost of maintenance in the commercial areas is funded through commercial maintenance assessments.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(1) Summary of Significant Accounting Policies (continued)

(a) Reporting Entity (continued)

- Brownwood CDD (Sumter County) – This CDD was established in June 2012 by the City of Wildwood, Florida and is located at the southern end of The Villages. This CDD provides for the maintenance of common areas and roadways for the commercial areas within the CDD boundaries. The cost of maintenance in the commercial areas will be funded through commercial maintenance assessments as the new downtown area builds out.
- Village CDD No. 1 (Sumter County) – This CDD’s boundary consists of approximately 993 acres in the northeast corner of the county. The development included construction of 3,420 residential units.
- Village CDD No. 2 (Sumter County) – This CDD’s boundary consists of approximately 990 acres in the northeast corner of the county. The development included construction of 3,668 residential units.
- Village CDD No. 3 (Sumter County) – This CDD’s boundary consists of approximately 894 acres in the northeast corner of the county. The development included construction of 3,762 residential units.
- Village CDD No. 4 (Marion County) – This CDD’s boundary consists of approximately 1,253 acres in the southern portion of the county. The development included construction of 5,432 residential units of which 300 remain unsold as of September 30, 2016.
- Village CDD No. 5 (Sumter County) – This CDD’s boundary consists of approximately 1,407 acres in the northeast corner of the county. The development included construction of 6,399 residential units.
- Village CDD No. 6 (Sumter County) – This CDD’s boundary consists of approximately 1,497 acres in the northeast corner of the county. Planned development includes construction of 6,697 residential units, of which 1 remains unsold as of September 30, 2016.
- Village CDD No. 7 (Sumter County) – This CDD’s boundary consists of approximately 976 acres in the northeast corner of the county. The development included construction of 4,765 residential units.
- Village CDD No. 8 (Sumter County) – This CDD’s boundary consists of approximately 1,098 acres in the northeast corner of the county. Planned development includes construction of 5,193 residential units. Construction is now complete with 103 unsold and being used as lifestyle preview homes by the Developer.
- Village CDD No. 9 (Sumter County) – This CDD’s boundary consists of approximately 1,286 acres in the northeast corner of the county. Planned development includes construction of 5,409 residential units of which 33 remain unsold as of September 30, 2016.
- Village CDD No. 10 (Sumter County) – This CDD’s boundary consists of approximately 1,589 acres in the northeast corner of the county. Planned development includes construction of 6,639 residential units of which 843 remain unsold as of September 30, 2016.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(1) Summary of Significant Accounting Policies (continued)

(a) Reporting Entity (continued)

- Village CDD No. 11 (Lake County) – This CDD’s boundary consists of approximately 693 acres within the city limits of Fruitland Park in the western portion of Lake County. Planned development includes construction of 2,055 residential units of which 1,380 remain unsold as of September 30, 2016.
- Village CDD No. 12 (Sumter County) – This CDD’s boundary consists of approximately 699 acres within the city limits of the City of Wildwood in the in the northeast corner of the county. Planned development includes construction of 2,503 residential units. The first residential units are expected to be closed early in calendar year 2017.

Some of these community development districts have issued special assessment revenue bonds to finance various infrastructure improvements in their respective boundaries that are secured by special assessments levied on benefited lands in each district. It is anticipated that additional infrastructure improvements within The Villages will be undertaken by these community development districts and/or community development districts that will be created in the future, for which special assessments may be imposed on residences in The Villages and lands owned by the Developer.

In addition to the above there is one dependent district of Sumter County that is part of the family of Districts that comprise the local government of The Villages.

- North Sumter County Utility Dependent District (NSCUDD) (Sumter and Marion Counties) – The dependent district was established in July 2010 to manage and finance basic potable water, wastewater treatment and reclaimed water services for approximately 7,721 acres of land located in unincorporated Sumter County in The Villages, Florida. The District was created on July 13, 2010, by Sumter County, Florida, in Ordinance No. 2010-10, pursuant to the provisions of Chapter 189 of the Florida Statutes, and operates within the criteria established by Chapter 189. The service area of NSCUDD was expanded to include solid waste collection services for the entire Sumter County portion of The Villages. The City of Wildwood and Marion County entered into interlocal agreements with the District on November 20, 2012, authorizing the District to provide solid waste collection services in portions of their jurisdictions, including Brownwood District and District No. 4. The City of Fruitland Park entered into an interlocal agreement with the District on June 12, 2014, authorizing the District to provide solid waste collection services in the portion of their jurisdiction that lies within The Villages.

(b) Basic Financial Statements

The basic financial statements include both government-wide (based on the District as a whole) and fund financial statements. The government-wide financial statements (i.e., the statement of net position and statement of activities) report information on all of the non-fiduciary activities of the District. For the most part, the effect of internal activity has been removed from these statements.

The financial reporting model focus is on either the District as a whole, or major individual funds. The government-wide statement of net position reports the governmental activities of the District (a) on a government-wide basis and (b) on a full accrual basis, using the economic resources measurement focus, which incorporates long-term assets and receivables as well as long-term debt and obligations. The statement of net position also addresses deferred inflows and deferred outflows.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(1) Summary of Significant Accounting Policies (continued)

(b) Basic Financial Statements (continued)

The statement of activities reflects the expenses of the District, which are offset by revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function.

The District's major funds are presented in separate columns on the fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB 34. The General Fund and the Debt Service Fund meet this definition and are designated as major funds. The District has one non-major fund, the Capital Projects Fund.

Program revenues in the statement of activities consist primarily of special assessment revenues. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets is intended to reflect the portion of net position which is associated with capital assets net of accumulated depreciation less outstanding capital asset related debt.

Restricted net position is assets that have third party (statutory, bond covenant or granting agency) or enabling legislation limits on their use. The District would typically use restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use thereof to a future project or replacement equipment acquisition.

Unrestricted net position represents net position not included in net investment in capital assets or restricted net position.

(c) Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year in which the related debt is issued and the assessments established.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Governmental funds report fund balances either as non-spendable or spendable. Spendable balances are further classified as restricted, committed, assigned or unassigned, based on the extent to which there are external or internal constraints on the spending of these fund balances. A discussion of each is as follows:

Non-spendable: Resources that cannot be spent, such as for inventories.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(1) Summary of Significant Accounting Policies (continued)

(c) Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued)

Restricted: Balances that only can be spent for specific purposes imposed by external sources.

Committed: Resources that can only be spent for purposes established by the highest decision making authority in the government.

Assigned: Amounts designated for specific purposes, but do not meet the criteria to be designated restricted or committed.

Unassigned: The residual classification for all remaining funds not contained in other classifications.

The District does not currently use *Non-spendable* or *Assigned* categories of fund balance. All *Restricted* fund balances relate to external debt service restrictions. The Board of Supervisors, the highest decision making authority of the District, approves the establishment, increase and reduction in *Committed* fund balances by budget resolutions and amendments. All other fund balances are *Unassigned*. *Restricted* and *Committed* fund balances are always used first for the purposes for which they are designated. Changes to this practice require prior Board of Supervisors approval. A minimum fund balance amount has not been formally adopted.

The following are the District's major governmental funds:

General Fund

The General Fund is the operating fund of the District and is used to account for all financial resources of the general government except those required to be accounted for in another fund.

Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs.

The following is the District's non-major governmental fund:

Capital Projects Fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities or District-wide infrastructure.

(d) Budgetary Data

Legal authority and control are established in accordance with Section 190.008, Florida Statutes. Annual budgets, as well as subsequent amendments, are adopted and approved for the General Fund and Debt Service Fund by the Board of Supervisors. Budgets are adopted on a basis consistent with GAAP. All budget amounts presented in the statements reflect the original budget and the amended final budget.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(1) Summary of Significant Accounting Policies (continued)

(e) Assets, Liabilities, and Net Position

1. Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and short-term investments with original maturities of three months or less from the date of acquisition. The District also holds assets that are defined as investments. The District's investments are recorded at fair value unless the investment qualifies as an external investment pool and follows the guidance in GASB Statement No. 79, which allows the investment to be recorded at amortized cost.

2. Capital Assets

Capital assets are reported in the government-wide financial statements. As defined by the District, capital assets are assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The District values and records donated capital assets at the estimated fair value of the item at the date of its donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Depreciation of capital assets is computed using the straight-line method and is recorded in general government expenses in the District's statement of activities. Estimated useful lives of the assets are as follows:

Improvements other than buildings and structures	40 years
Furniture and equipment	5-10 years

3. Bond Issuance Costs

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the period when the debt is issued. The face amount of debt issued is reported as other financial sources. Premiums are reported as other financial sources, while discounts are reported as other financial uses. Issuance costs are reported as other debt service expenditures.

4. Assessments

Bond Assessments

The bond debt is repaid from the proceeds of an assessment levied by the District's Board of Supervisors. The levy is in the form of a non-ad valorem special assessment that will have a lien against properties within the boundary of the District that receive special benefits from the infrastructure improvements financed by the bonds. These assessments may be prepaid in total or

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(1) Summary of Significant Accounting Policies (continued)

(e) *Assets, Liabilities, and Net Position (continued)*

4. Assessments (continued)

Bond Assessments (continued)

annually as non-ad valorem special assessments. The bond assessment revenue and the debt service activity are accounted for in the Debt Service Fund.

Maintenance Assessments

In addition to the assessment for the repayment of bond obligations, the District has levied an assessment for the maintenance of the infrastructure and the operations of the District. This assessment is levied as part of the General Fund's annual budget. The maintenance assessment revenue is classified as program revenue and is accounted for in the General Fund.

Assessment Methodology

The assessment methodology consists of five steps. First, the District Engineer determines the costs for all District improvements needed. Second, the assessable acres that benefit from the District's infrastructure improvements are determined. Third, the District Financial Advisor and Underwriter estimate total funding needed to acquire and/or construct the infrastructure improvements. Fourth, this amount is divided equally among the benefited properties on a net assessable acreage basis. Finally, as land is platted, the debt on each assessable acre is allocated to each residential unit. This methodology is applied to both the bond and the maintenance assessments.

Billing / Collection of Assessments

The District has entered into an agreement with the Tax Collector of Sumter County. The assessments are placed on the county property tax bill as a non-ad valorem assessment. They are collected by the county under the uniform tax collection process and then remitted to the District.

(f) *Use of Estimates*

The management of the District has made a number of estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent assets and liabilities to prepare these financial statements in conformity with GAAP. Examples of major areas where estimates are used include the estimate for useful lives of land improvements. Actual results could differ from those estimates.

(g) *Implementation of Governmental Accounting Standards Statements*

During the year ending September 30, 2016, The District implemented GASB Statement No. 72 *Fair Value Measurement and Application*. This Statement requires disclosures to be made about fair value measurements, the level of fair value hierarchy, and valuation techniques. This statement clarifies the definition of fair value as an exit price. This Statement also defines an investment as a security or other asset that (a) a government holds primarily to generate income or profit and (b) has a present service capacity based solely on that assets ability to generate cash or to generate cash when sold. Governmental entities are required to record investments at fair value unless an exception applies and disclose the fair value measurement and hierarchy.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(1) **Summary of Significant Accounting Policies (continued)**

(g) *Implementation of Governmental Accounting Standards Statements (continued)*

During the year ending September 30, 2016, The District implemented GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. The Statement allows qualifying external investment pools to elect to measure all investments at amortized cost if the pool meets certain criteria and subsequently allows pool participants to record an investment in the pool at amortized cost.

(2) **Deposits and Investments**

Short-Term Portfolio

As of September 30, 2016, the District had the following deposits and investments:

Deposits and Investment Type	Fair Value at September 30, 2016	Weighted Average Maturity (Days)	Credit Rating
Demand Deposits, CFB	\$ 182,999	1.0	n/a
State Board of Administration, Florida Prime™	203	50.0	AAAm
U.S. Bank - State Board of Administration, Florida Prime™	282,224	50.0	AAAm
Florida Cooperative Liquid Assets Securities System, FLCLASS	332,342	67.0	AAAm
Florida Local Government Investment Trust	727,153	587.7	AAAf/S1
1-3 Year High Quality Bond Fund, FMIvT	659,395	511.0	AAAf/S2
Total Fair Value	<u>\$ 2,184,316</u>		
Portfolio Weighted Average Maturity (WAM)		366.6	

Interest Rate Risk. Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. GASB 40 requires that interest rate risk be disclosed using one of the five approved methods. The five methods are: segmented time distribution, specific identification, Weighted Average Maturity (WAM), duration, and simulation model. The District has used the WAM method in the above chart. In accordance with the District's investment policy, the government manages its exposure to decline in fair values by limiting the WAM of its investment portfolio to less than three years. The WAM on September 30, 2016, was 366.6 days.

Credit Risk. GASB 40 requires disclosure of credit quality ratings for investments in debt securities as well as investments in external investment pools, money market funds, and other pooled investments of fixed income securities. Investments may be aggregated by ratings categories within the disclosure. Ratings are set by nationally recognized statistical rating organizations (Fitch, Moody's, and Standard and Poor's (S&P)). Fitch provides the ratings for FMIvT, while S&P provides the ratings for the Florida Local Government Investment Trust, Florida Cooperative Liquid Assets Securities System (FLCLASS) and the State Board of Administration, Florida Prime™.

Operating cash is maintained with Citizens First Bank, a Qualified Public Depository, pursuant to Chapter 280, Florida Statutes.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(2) Deposits and Investments (continued)

Short-Term Portfolio (continued)

Credit Risk (continued)

The District's cash equivalents consist of funds placed with two entities:

- The State Board of Administration for participation in the Local Government Investment Pool (Florida Prime™) created by Section 218.415, Florida Statutes. This investment pool operates under investment guidelines established by Section 215.47, Florida Statutes. The District's investments in the Florida Prime™, an external investment pool, are reported at amortized cost. The District recognized \$3,593 in earnings from Florida Prime™ during the 2015-2016 Fiscal Year. During September of 2016, the trust balances related to restricted debt service accounts, which are maintained with U.S. Bank, were transferred from Federated and Fidelity to the Local Government Investment Pool (Florida Prime™).
- In September of 2016, the Board approved the transfer of funds from Florida Prime™ to Florida Cooperative Liquid Assets Securities System (FLCLASS). FLCLASS is an independent local government investment pool and is an authorized investment consistent with Section 218.415(16)(a), Florida Statutes, and the District's short-term investment policy. The District's investments in FLCLASS are reported at amortized cost. The District recognized \$28 in earnings from FLCLASS during the month of September 2016.

The District's short-term investments consist of funds placed with the following entities:

- The District has investments consisting of funds placed with the Florida League of Cities, Inc. for participation in the Florida Municipal Investment Trust (FMIVT) investment pools. The pools are authorized investments consistent with Section 218.415(16)(a), Florida Statutes, and the District's short-term investment policy. The District owns shares in the 1-3 Year High Quality Bond Fund pool operated by the FMIVT. GASB 31 requires all governments to mark to market the unrealized gains and losses incurred in its investments. As of September 30, 2016, the FMIVT had achieved unrealized gains of \$5,063. The unrealized gain would only be realized if the underlying shares in the FMIVT are sold.
- The District has investments in shares of the Florida Local Government Investment Trust (FLGIT), a pool sponsored by the Florida Association of Counties and the Florida Court Clerks & Comptrollers. The pool is an authorized investment consistent with Section 218.415(16)(a), Florida Statutes, and the District's short-term investment policy. As of September 30, 2016, the FLGIT had achieved unrealized gains of \$7,390. The unrealized gain would only be realized if the underlying shares in the FLGIT are sold.
- In total, the District recognized investment earnings of \$16,074 in the short-term portfolio during the Fiscal Year.

Concentration of Credit Risk. The District's short-term investment policy requires the diversification of its investment portfolio. Investments may be diversified by:

- Limiting investments to avoid over-concentration in securities from a specific issuer or business sector;
- Limiting investments in securities with higher credit risks;

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(2) Deposits and Investments (continued)

Short-Term Portfolio (continued)

Concentration of Credit Risk (continued)

- Investment in securities with varying maturities; and
- Continuously investing a portion of the portfolio in readily available funds, such as the Local Government Investment Pool, money market funds, or overnight repurchase agreements to ensure the appropriate liquidity is maintained to meet ongoing obligations.

Custodial Credit Risk-Deposits. In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District invests its operating cash solely in Qualified Public Depositories that meet the requirements of Chapter 280, Florida Statutes. In addition to protection of up to \$250,000 for its deposits with a single bank as provided by the Federal Deposit Insurance Corporation (FDIC), the District's deposits are provided the extra level of security afforded by using a public depository that meets the requirements of Chapter 280. This includes the provision by the public depository of collateral based on the amount of public deposits maintained at the institution and the ability of the State of Florida to levy other public depositories for shortages in collateral in the event of the failure of a public depository. The Citizens First Bank is a Qualified Public Depository.

Custodial Credit Risk-Investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. All investments are held in the name of the District by a Custodian or a Trustee for the District.

Short-Term Investment Policy. The District is authorized to invest in those financial instruments as established by the short-term investment policy of the District. This policy allows investments authorized under Section 218.415, Florida Statutes, amended to include Repurchase Agreements and prohibiting derivative type investments. The authorized investments consist of:

- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes.
- Securities and Exchange Commission registered money market mutual funds with the highest credit quality rating from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- Direct obligations of the United States Treasury.
- Federal agencies and instrumentalities.
- Repurchase agreements with financial institutions approved as public depositories, provided that the underlying collateral consists of obligations of the United States Government, its agencies and instrumentalities. The repurchase agreement shall be collateralized equal to at least 102 percent of the value of the District's investment.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(2) Deposits and Investments (continued)

Short-Term Portfolio (continued)

Fair Value Measurement. The District holds assets that are defined as short-term investments. The District's investments are recorded at fair value unless the investment qualifies as an external investment pool under the guidance in GASB Statement No. 79.

The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels:

- Level 1 inputs-are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date
- Level 2 inputs-are inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 inputs-are unobservable inputs for an asset or liability. The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for an identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs.

The following short-term investments are recorded at fair value:

- Florida Municipal Investment Trust (FMIvT)
- Florida Local Government Investment Trust (FLGIT).

Under the fair value hierarchy, all of these investments are considered to be Level 2.

The District's holds investments in qualified external investments pools that measure all of its investment at amortized cost for financial reporting purposes. These investments are recorded at amortized cost. The following investments are recorded at amortized costs and are not subject to the fair value hierarchy:

- Florida Local Government Investment Pool (Florida Prime™)
- Florida Cooperative Liquid Assets Securities System (FLCLASS)

None of the pools have limitations or restrictions on participant withdrawals including items such as redemption notices, maximum transaction amounts, and the pool's authority to impose liquidity fees or redemption gates.

Long-Term Portfolio

In August of 2014, the District adopted a Long-Term Investment Policy (LTIP). Implementation of the LTIP occurred in October of 2014. Investments in fixed income and equity mutual funds, and money market funds, as authorized in the LTIP, are reported at fair value as of September 30, 2016, as follows:

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(2) **Deposits and Investments (continued)**

Long-Term Portfolio (continued)

Long Term Investment Portfolio	Fair Value at September 30, 2016	Average Maturity (years)	Credit Rating
Domestic Equity			
Vanguard Total Stock Market Index	\$ 82,210	N/A	N/A
Vanguard Dividend Growth	16,561	N/A	N/A
Vanguard Small Cap Index	11,037	N/A	N/A
International Equity			
Vanguard Total International Stock Index	11,611	N/A	N/A
Vanguard International Value	9,707	N/A	N/A
J. O. Hambro International Select	11,887	N/A	N/A
Oppenheimer International Small-Mid Company	5,867	N/A	N/A
Other Growth			
Vanguard REIT Index	10,385	N/A	N/A
Fixed Income			
Metropolitan West Total Return	24,993	6.37	AA
Baird Core Plus	32,962	7.18	A
Vanguard Intermediate-Term Investment Grade	32,969	6.40	A
Vanguard High Yield Corporate	9,003	5.80	BB
Cash Equivalent			
First American Government Obligation	1,353	25 Days	AAAm
Total Fair Value	\$ 260,545		

The District's LTIP allocations seek to have up to 60% in equities with the remainder in fixed income and/or cash and cash equivalents. The District contracts with qualified investment managers to whom authority is delegated to invest and reinvest assets in accordance with the LTIP. The District's LTIP does not place specific limits on maturities. During the current Fiscal Year, the Long-Term Investment

Portfolio had an unrealized gain of \$23,061. The realization of the gain will only occur from the future sale of underlying shares in the portfolio.

Interest Rate Risk. Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. The District's LTIP addresses managing its exposure for changes in interest rate through maintaining diversification of its investments to minimize the impact of downturns in the market.

Credit Risk. GASB 40 requires disclosure of credit quality ratings for investments in debt securities as well as investments in external investment pools, fixed income mutual funds, money market funds, and other pooled investments of fixed income securities. The District's LTIP stipulates that the average credit rating of the overall fixed income portfolio should be investment grade, based on the rating of one Nationally

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(2) Deposits and Investments (continued)

Long-Term Portfolio (continued)

Credit Risk (continued)

Recognized Statistical Rating Organization (NRSRO), such as Fitch, Moody’s, Standard and Poor’s (S&P), etc.

Concentration of Credit Risk. The District’s LTIP requires the diversification of its portfolio. The LTIP contains an Asset Allocation Target with the objective of achieving an average total rate of return that is equal to or greater than the portfolio’s target rate of return over the long-term. The Asset Allocation Targets are as follows:

<u>Asset Classes</u>	<u>Asset Weightings</u>	
	<u>Range</u>	<u>Target</u>
Growth Assets		
Domestic Equity	20% - 60%	40%
International Equity	0% - 40%	20%
Other	0% - 20%	0%
Income Assets		
Fixed Income	20% - 60%	40%
Other	0% - 20%	0%
Real Return Assets	0% - 20%	0%
Cash Equivalents	0% - 20%	0%

Custodial Credit Risk - Investments. For an investment this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. All investments are held in the name of the District by a custodian or a trustee for the District.

Long-Term Investment Policy. The District is authorized to invest in those financial instruments as established by the LTIP of the District. The LTIP was developed in accordance with Section 218.415, Florida Statutes, and prohibits direct investment in derivative-type investments. The authorized investments consist of:

- Domestic and International Equities
- Fixed Income Securities
- Other Assets (Alternatives)
 - Real Estate Investment Trust (REIT)
 - Treasury Inflation Protected Securities (TIPS)
- Cash Equivalents

The objectives of the LTIP are to diversify investments in order to minimize the impact of large losses from individual investments; provide funding for anticipated withdrawals; enhance the value of the portfolio in real terms over the long-term through asset appreciation and income generation, while maintaining a reasonable investment risk profile; minimize principal fluctuations over the time horizon

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(2) Deposits and Investments (continued)

Long-Term Portfolio (continued)

Long-Term Investment Policy (continued)

(five years or longer); and achieve a long-term level of return commensurate with contemporary economic conditions and equal to or exceeding the performance expectation (an average total annual rate of return that is equal to or greater than the Portfolio's hurdle rate of 5%).

The time horizon for the LTIP is five years or longer.

Foreign Currency Risk. The District's LTIP does not allow for direct investments in foreign currency.

Fair Value Measurement. The District holds assets that are defined as long-term investments. The District's investments are recorded at fair value unless the investment qualifies as an external investment pool under the guidance in GASB Statement No. 79. All of the long-term investments are recorded at fair value.

Under the fair value hierarchy, all of these investments are considered to be Level 2.

(3) Capital Assets

Capital asset activity for the year ended September 30, 2016, was as follows:

	<u>Beginning balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending balance</u>
Governmental activities:				
Assets not being depreciated:				
Land	\$ 689,297	-	-	689,297
Construction in progress	5,266	15,679	-	20,945
Total assets not being depreciated	694,563	15,679	-	710,242
Assets being depreciated:				
Furniture & equipment	14,810	-	-	14,810
Improvements other than buildings	13,741,790	59,530	-	13,801,320
Total assets being depreciated	13,756,600	59,530	-	13,816,130
Less accumulated depreciation for:				
Furniture & equipment	(1,270)	(1,427)	-	(2,697)
Improvements other than buildings	(4,764,271)	(364,402)	-	(5,128,673)
Total depreciation	(4,765,541)	(365,829)	-	(5,131,370)
Total assets being depreciated, net	8,991,059	(306,299)	-	8,684,760
Governmental activities, capital assets	\$ 9,685,622	(290,620)	-	9,395,002

The District made additional capital improvements to infrastructure which totaled \$59,530 with \$15,679 in Construction in progress. The District also recognized \$365,829 in depreciation expense which reduced the value of the capital assets.

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(4) Long-term Debt

Long-term debt consisted of the following as of September 30, 2016:

\$6,155,000 Special Assessment Revenue Bonds, Series 1996 principal installments of \$50,000 through May 2017 in accordance with the redemption schedule. Interest is due semi-annually on May 1 and November 1 of each year until redemption or maturity. Interest rate is 7.625%.	\$ 50,000
\$6,670,000 Special Assessment Revenue Bonds, Series 1998 principal installments ranging from \$190,000 to \$215,000 through May 2019 in accordance with the redemption schedule. Interest is due semi-annually on May 1 and November 1 of each year until redemption or maturity. Interest rate is 5.200%.	<u>610,000</u>
Total long-term debt	660,000
Less current installments of bonds payable	<u>(240,000)</u>
Revenue bonds payable less current installments	\$ <u><u>420,000</u></u>

The Special Assessment Revenue Bonds are secured by a lien and pledge of revenues under the indentures, which are derived by the District through levy and collection on land within the District specifically benefited. These bonds are additionally secured by amounts on deposit in the funds and accounts created pursuant to the indentures. The annual requirements to amortize the principal and interest of all revenue bonds payable as of September 30, 2016, are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Fiscal year ending:			
2017	240,000	35,533	275,533
2018	205,000	21,840	226,840
2019	215,000	11,180	226,180
Total	\$ 660,000	68,553	<u>728,553</u>

Changes in Long-term Debt

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due within one year</u>
Governmental activities:					
Bonds payable	\$ 945,000	-	285,000	660,000	240,000
Long-term debt	\$ 945,000	-	285,000	<u>660,000</u>	<u>240,000</u>

VILLAGE COMMUNITY DEVELOPMENT DISTRICT NO. 2

Notes to Basic Financial Statements

September 30, 2016

(4) Long-term Debt (continued)

Pledged Revenues. The District has pledged certain benefit special assessment revenue to pay the principal and interest on special assessment bonds issued to pay for infrastructure improvements. These special assessment revenue bonds were outstanding on September 30, 2016, as shown below. The table reports the revenues pledged for each debt issue, the amounts of revenue received in the current year, the current year principal and interest paid on the debt, the approximate percentage of each revenue which is pledged to meet the debt obligation, and the date through which the revenue is pledged under the debt agreement and the total pledged future revenues for each debt, which is the amount of the remaining principal and interest on the bonds as of September 30, 2016.

<u>Description of Debt</u>	<u>Pledged Revenue</u>	<u>Revenue Received</u>	<u>Principal and Interest Paid</u>	<u>Estimated Percent Pledged</u>	<u>Outstanding Principal and Interest</u>	<u>Pledged Through</u>
Special Assessment Revenue Bonds, Series 1996	Special Assessments Phase I	\$ 133,769	\$ 78,769	100%	\$ 53,813	2017
Special Assessment Revenue Bonds, Series 1998	Special Assessments Phase II	\$ 276,345	\$ 257,640	100%	\$ 674,740	2019

(5) Related Parties

The District has no employees. For certain management, finance, and administrative services, the District entered into an interlocal agreement with Village Center Community Development District (VCCDD), a community development district created under Florida Statute 190. Under the agreement, fees accrued to VCCDD by the District for such services totaled \$164,404 for the year ended September 30, 2016. The District has also contracted with VCCDD for Deed Compliance Service which for the year ended September 30, 2016, totaled \$40,383.

(6) Risk Management

The District is exposed to various risk of loss related to torts, theft, damage and destruction of assets, errors and omissions, and natural disasters. The District generally carries insurance for these risks, however, the District retains risk for certain property coverage and for losses in excess of coverage limits. There have been no claims in excess of coverage limits for the past three years.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH *GOVERNMENT AUDITING STANDARDS***

Board of Supervisors
Village Community Development District No. 2
The Villages, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund, of Village Community Development District No. 2 (the District) as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 31, 2017.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Certified Public Accountants

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Board of Supervisors
Village Community Development District No. 2
The Villages, Florida

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS
(Concluded)**

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Durvis, Gray and Company, LLP

January 31, 2017
Ocala, Florida

MANAGEMENT LETTER

Board of Supervisors
Village Community Development District No. 2
The Villages, Florida

Report on the Financial Statements

We have audited the financial statements of Village Community Development District No. 2 (the District) as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated January 31, 2017.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Florida Auditor General*.

Other Reports

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with American Institute of Certified Public Accountants Professional Standards, Section 601, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated January 31, 2017, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective action has been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government be disclosed in this management letter, unless disclosed in the notes to the financial statements (see Note 1 of District's the September 30, 2016 basic financial statements, for this information).

Financial Condition

Sections 10.554(1)(i)5.a. and 10.556 (7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions(s) met. In connection with our audit, we determined that the District did not meet any conditions described in Section 218.503(1), Florida Statutes.

Certified Public Accountants

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Board of Supervisors
Village Community Development District No. 2
The Villages, Florida

MANAGEMENT LETTER
(Concluded)

Financial Condition (Concluded)

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Annual Financial Report

Sections 10.554(1)(i)5.b. and 10.556(7), *Rules of the Auditor General*, requires that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the District for the fiscal year ended September 30, 2016, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2016. In connection with our audit, we determined that these two reports agree.

Other Matters

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Board of Supervisors and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.



January 31, 2017
Ocala, Florida

INDEPENDENT ACCOUNTANTS' REPORT

Board of Supervisors
Village Community Development District No. 2
The Villages, Florida

We have examined Village Community Development District No. 2 (the District)'s compliance with the requirements of Section 218.415, Florida Statutes, with regards to the District's investments during the year ended September 30, 2016. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements, and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

Purvis, Gray and Company, LLP
January 31, 2017
Ocala, Florida

Certified Public Accountants

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The Villages®
Community Development Districts
District 2

January 31, 2017

Board of Supervisors
Village Community Development District No. 2
The Villages, FL 32162

RE: Management Response Letter

Dear Supervisors:

Attached is the completed audit for Fiscal Year 2015 – 2016 for the Village Community Development District No. 2. We are proud to report that this audit has an unmodified opinion.

There are no internal control deficiencies, material weaknesses, or compliance issues identified and reported. No prior year comments were identified, as all have been corrected in previous years, and no new comments have been identified in the current audit report.

Your District staff has worked hard to assure you, as supervisors, that the management of the District's funds is conducted professionally, consistent with generally accepted accounting principles, and governing Florida Statutes.

We believe that Village Community Development District No. 2 continues to set an example for the appropriate management of Community Development Districts as conceived in Chapter 190, Florida Statutes. We would particularly like to commend the staff of the Villages District Finance Department for their diligent efforts in recording and maintaining the financial records of the District.

We would be happy to entertain any questions members of the Board of Supervisors may have on the audit report or the management of District resources.

Sincerely,



Sarah C. Koser, CPA, CGFO, CPFO
Interim Finance Director



Janet Y. Tutt
District Manager

VILLAGE COMMUNITY DEVELOPMENT DISTRICT No. 2
984 Old Mill Run, The Villages, FL 32162
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