



**Basic Financial Statements** 

September 30, 2017

(With Independent Auditors' Report Thereon)

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#### ON THE COVER

The cover photograph was submitted by
Nancy Norval, Accounting Technician, Bond Customer Service
in the District Finance Department.



#### INDEPENDENT AUDITORS' REPORT

Board of Supervisors Village Community Development District No. 8 The Villages, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Village Community Development District No. 8 (the District) as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Certified Public Accountants**

Board of Supervisors Village Community Development District No. 8 The Villages, Florida

## INDEPENDENT AUDITORS' REPORT (Concluded)

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of September 30, 2017, and the respective changes in financial position thereof, and the budgetary comparison of the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards* we have also issued our report dated January 31, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

January 31, 2018
Ocala, Florida

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Management's Discussion and Analysis September 30, 2017

The Village Community Development District No. 8 (the District) management's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues; (b) provide an overview of the District's financial activities; and (c) identify changes in the District's financial position and its ability to address the next and subsequent year challenges.

#### **Financial Highlights**

#### **Entity-Wide Level**

- The assets and deferred outflows of the District exceeded its liabilities and deferred inflows as of September 30, 2017, by \$86,559,199 (net position). This was a decrease from the net position at the end of the preceding year of \$1,617,249. Of the total net position, \$5,596,212 of unrestricted net position exists that can be used at the discretion of the Board of Supervisors.
- Depreciation expenses on existing capital assets for the current Fiscal Year amounted to \$2,467,096 to show the need for the gradual replacement of these assets over time.

#### **Fund Level**

- At the close of the Fiscal Year, the District's General Fund reported a fund balance of \$5,596,212, a net increase of \$825,935, compared to the prior year. A commitment for renewal and replacement of \$3,414,398 existed at the end of this year, with the remaining balance of \$2,181,814 as unassigned fund balance.
- At the end of Fiscal Year 2016-2017, the Debt Service Fund balance was \$1,940,702, all restricted for future debt service. Total fund balance for all governmental funds was \$7,536,914.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Village Community Development District No. 8's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplemental information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The **Statement of Net Position** presents information on all of the District's assets and deferred outflows compared to liabilities and deferred inflows, with the difference between the two reported as *net position*. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Village Community Development District No. 8 is improving or deteriorating.

The **Statement of Activities** presents information showing how the government's net position changed during the most recent Fiscal Year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected assessments).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by assessments and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the District include general government and debt service. The District has no business-type activities. The District also has no component units, as all functions are performed by the primary government. The government-wide financial statements are provided on pages 9-10 of this report.

Management's Discussion and Analysis September 30, 2017

The Fund Financial Statements, which report by individual fund, begin on page 11. Traditional users of governmental financial statements will find the fund financial statements presentation more familiar. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village Community Development District No. 8, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are considered governmental funds. There are no proprietary or fiduciary funds maintained by the District. The fund financial statements present information in more detail than the government-wide financial statements. Governmental Accounting Standards Board (GASB) Statement No. 34 provides the authoritative guidance on the governmental financial reporting model.

Governmental funds. Governmental funds are used to account for essentially the same functions as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the Fiscal Year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District now maintains two governmental funds, the General Fund and the Debt Service Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the two funds, both of which are considered to be major funds.

The District adopts an annual appropriated budget for its General Fund and its Debt Service Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 11-15 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found beginning on page 16.

#### **Government-wide Financial Analysis**

The District's net position as of September 30, 2017, and September 30, 2016, were \$86.559 million and \$88.176 million, respectively, representing a decrease of approximately \$1.617 million. The District's revenues for the years ended September 30, 2017, and September 30, 2016, including special assessment proceeds and investment earnings, were approximately \$7.507 million and \$7.642 million, respectively. The District's expenses for the years ended September 30, 2017, and September 30, 2016, were \$9.124 million and \$9.292 million, respectively. The expense decrease was related primarily to a reduction in interest expense as the bond debt principal is reduced over time.

Management's Discussion and Analysis September 30, 2017

Table 1 reflects the summary statement of net position for the current year and prior year.

Table 1
Net Position

Governmental Activities			
September 30,	September 30,		
2017	2016		
10,043,661	9,668,350		
68,354,841	71,426,293		
81,588,530	84,055,626		
159,987,032	165,150,269		
4,287,833	4,398,821		
1,555,000	1,510,000		
67,585,000	71,065,000		
73,427,833	76,973,821		
12,448,530	11,480,626		
68,514,457	71,925,545		
5,596,212	4,770,277		
86,559,199	88,176,448		
	September 30, 2017 10,043,661 68,354,841 81,588,530 159,987,032 4,287,833 1,555,000 67,585,000 73,427,833 12,448,530 68,514,457 5,596,212		

The District's net position is broken down into three categories. The largest portion, \$68,514,457, is restricted for debt service. The second portion, \$12,448,530, is invested in net capital assets adjusted for related debt. The remaining portion of \$5,596,212 is unrestricted and available to meet the future needs of the district as unrestricted net position.

Management's Discussion and Analysis September 30, 2017

Table 2, below, reflects the summary statement of changes in net position for the current year and prior year.

Table 2
Changes in Net Position

	Governmental Activities				
	September 30,	September 30,			
	2017	2016			
Revenues:					
Special assessments	\$ 7,329,373	7,537,456			
Miscellaneous revenue	14,011	12,601			
Investment income	163,196	92,016			
Total revenues	7,506,580	7,642,073			
Expenses:					
General government	495,705	504,267			
Physical environment	1,652,035	1,607,402			
Transportation	151,691	152,553			
Interest on long-term debt	4,357,302	4,560,239			
Depreciation (unallocated)	2,467,096	2,467,095			
Total expenses	9,123,829	9,291,556			
Increase (decrease) in net position	\$ (1,617,249)	(1,649,483)			

#### Revenues

Revenues include special assessments proceeds for landscape maintenance and debt service, and investment earnings on cash balances held during the year. Special assessments revenue for debt service and maintenance of the District's assets totaled \$7,329,373 in Fiscal Year 2016-2017, a decrease of \$208,083 compared to the prior year. The amount will continue to decrease slightly each year as bond assessments are paid, assuming no increase the annual maintenance assessment occurs. Investment income increased by \$71,180 as the money market and short-term bond fund interest rates began to rise in Fiscal Year 2016-2017 as well as continued increases in the Long-Term Investment Portfolio.

#### **Expenses**

General government expenses of the District in Fiscal Year 2016-2017 decreased by \$8,562, compared to Fiscal Year 2015-2016. Physical environment expenses, which are mainly for landscaping, irrigation, utilities and maintenance costs, increased by \$44,633, as compared to Fiscal Year 2015-2016. Transportation expenses, which are mainly related to electric utility costs for the District's street lighting, decreased by \$862 compared to the prior year. In Fiscal Year 2016-2017, interest expenses declined by \$202,937 compared to Fiscal Year 2015-2016 as the District continues to pay down the three bond issues. Depreciation expense remained steady. Lastly, due to Hurricane Irma, the District had expenses of \$36,365 in hurricane related debris removal and clean-up.

Management's Discussion and Analysis September 30, 2017

#### Financial Analysis of the Government's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the District's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of a Fiscal Year. As of the end of Fiscal Year 2016-2017, the District's governmental funds reported an ending fund balance of \$7,536,914, an increase of \$402,385, in comparison with the end of Fiscal Year 2015-2016. This increase resulted from an increase in the General Fund of \$825,935 and a decrease in the Debt Service Fund of \$423,550. Of the total fund balance amount, the unassigned fund balance of \$2,181,814 is available for spending at the government's discretion, while \$3,414,398 is committed for renewal and replacement and \$1,940,702 is restricted for debt service.

The General Fund is the operating fund of the District. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned and total fund balance to total fund expenditures. General Fund unassigned fund balance represents 101.8 percent of total annual General Fund expenditures and total fund balance represents 261.0 percent of total annual General Fund expenditures, a healthy reserve to meet unanticipated needs.

#### **General Fund Budgetary Highlights**

During Fiscal Year 2016-2017, the final General Fund revenue budget was unchanged compared to the original budgeted revenues. The expenditure budget was increased by \$6,503 in the repairs and maintenance area.

#### **Capital Asset and Debt Administration**

**Capital Assets.** There were no new capital assets received during the year. Depreciation expenses totaled \$2,467,096 resulting in an ending balance for capital assets of \$81,588,530.

Additional information regarding the District's capital assets can be found in Note 3 of the Notes to Basic Financial Statements.

**Long-Term Debt.** As of September 30, 2017, the District has long-term debt outstanding totaling \$69,140,000. No new debt was issued during the year, with \$3,435,000 paid on the three Special Revenue Assessment Bonds.

Additional information regarding the District's long-term debt can be found in Note 4 of the Notes to Basic Financial Statements.

#### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate in Sumter County where the District is located was 4.7 percent in September 2017 which is a decrease from a rate of 6.9 percent a year ago. The State's average unemployment rate is 3.7 percent and is below the national average rate of 4.2 percent.
- Inflationary trends in the area are comparable to national indices. The national Consumer Price Index (CPI) annual change for all urban consumers changed from 1.46 percent in September 2016 to 2.23 percent in September 2017.

Management's Discussion and Analysis September 30, 2017

These factors were considered in preparing the District's General Fund budget for the 2017-2018 Fiscal Year. In Fiscal Year 2017-2018, the total revenues are projected to increase by \$1,050 compared to the Fiscal Year 2016-2017 final budget. The Fiscal Year 2017-2018 General Fund expenditure budget projects a decrease in estimated expenses of \$15,691, when compared to the Fiscal Year 2016-2017 final budget. The decrease in expenditures results primarily from decreases in repairs and maintenance services and professional services offset in part by an increase in other current charges and obligations.

#### **Requests for Information**

The District's financial statements are designed to present users (citizens, taxpayers, customers, investors and creditors) with a general overview of the District's finances and to demonstrate the District's accountability. If you have any questions about the report or need additional financial information, contact the Village Community Development Districts, Finance Department at 984 Old Mill Run, The Villages, FL 32162; Telephone (352) 753-0421.

#### Statement of Net Position September 30, 2017

		Governmental Activities
Assets	<u>-</u>	
Cash and cash equivalents	\$	7,893,111
Investments		2,144,518
Assessments receivable		68,354,841
Accrued interest receivable		5,067
Accounts receivable		41
Due from other governments		924
Capital assets		
Non-depreciable		807,966
Depreciable, net of accumulated depreciation		80,780,564
Total assets	-	159,987,032
Liabilities	-	
Accounts payable		45,446
Due to other governments		433
Due to developer		2,460,868
Accrued interest payable		1,781,086
Long-term debt:		
Due within one year		1,555,000
Due in more than one year		67,585,000
Total liabilities	-	73,427,833
Net position	-	
Net investment in capital assets		12,448,530
Restricted for debt service		68,514,457
Unrestricted		5,596,212
Total net position	\$	86,559,199

Statement of Activities Year Ended September 30, 2017

				Program revenues		Net (expense) r changes in r	
Functions/Programs		Expenses	Charges for services	Operating grants and contributions	Capital grants and contributions	Governmental activities	Total
Governmental activities: General government Physical environment Transportation Interest on long-term debt Depreciation (unallocated)	\$	495,705 1,652,035 151,691 4,357,302 2,467,096	7,329,373 - - - -	- - 3,696 - -	- - - -	6,833,668 (1,652,035) (147,995) (4,357,302) (2,467,096)	6,833,668 (1,652,035) (147,995) (4,357,302) (2,467,096)
Total governmental activities	_	9,123,829	7,329,373	3,696		(1,790,760)	(1,790,760)
Total primary government	\$	9,123,829	7,329,373	3,696		(1,790,760)	(1,790,760)
General revenues:							
Miscellaneous revenue						10,315	10,315
Investment earnings						163,196	163,196
Total general revenues						173,511	173,511
Change in net position:						(1,617,249)	(1,617,249)
Net position – beginning Net position – ending						\$8,176,448 \$86,559,199	88,176,448 86,559,199

Balance Sheet – Governmental Funds September 30, 2017

	General	Debt Service	Total
Assets:			
Cash and cash equivalents \$	3,461,677	4,431,434	7,893,111
Investments	2,144,518	-	2,144,518
Accrued interest receivable	182	4,885	5,067
Assessments receivable	-	68,354,841	68,354,841
Due from other funds	34,749	-	34,749
Due from other governments	924	-	924
Accounts receivable	41		41
Total assets	5,642,091	72,791,160	78,433,251
Liabilities:			
Accounts payable	45,446	-	45,446
Due to other governments	433	-	433
Due to developer	-	2,460,868	2,460,868
Due to other funds	-	34,749	34,749
Total liabilities	45,879	2,495,617	2,541,496
Deferred inflows of resources:			
Unavailable special assessment revenue		68,354,841	68,354,841
Fund balances:			
Restricted for debt service	-	1,940,702	1,940,702
Committed for renewal and replacement	3,414,398	-	3,414,398
Unassigned	2,181,814		2,181,814
Total fund balances	5,596,212	1,940,702	7,536,914
Total liabilities and fund balances \$	5,642,091	72,791,160	78,433,251

Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position Year Ended September 30, 2017

Total fund balances, governmental funds		\$	7,536,914
Total net position reported for governmental activities in the			
statement of net position is different because:			
Capital assets used in governmental activities are not financial			
resources and therefore are not reported in the funds.			
Capital assets	\$ 99,111,598		
Less accumulated depreciation	(17,523,068)	-	81,588,530
Long-term liabilities are not due and payable in the current			
period and therefore are not reported in the funds:			
Special assessment revenue bonds	(69,140,000)		
Accrued interest	(1,781,086)	-	(70,921,086)
Unavailable special assessment revenue reported in the funds is			
added to the beginning balance of net position restricted for debt			
service to reflect the revenue as recorded when the total assessment			
is levied.			68,354,841
Net position of governmental activities		\$	86,559,199

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds Year Ended September 30, 2017

			Debt	
		General	Service	Total
Revenues:				
Special Assessments	\$	2,849,592	7,551,233	10,400,825
Miscellaneous revenue		14,011	-	14,011
Investment earnings		106,570	56,626	163,196
Total revenues		2,970,173	7,607,859	10,578,032
Expenditures:				
General government services		340,512	154,193	494,705
Physical environment		1,652,035	-	1,652,035
Transportation		151,691	-	151,691
Debt service:				
Principal		-	3,435,000	3,435,000
Interest		-	4,441,216	4,441,216
Miscellaneous bond expense	_	-	1,000	1,000
Total expenditures		2,144,238	8,031,409	10,175,647
Excess (deficiency) of revenues				
over expenditures		825,935	(423,550)	402,385
Net change in fund balances		825,935	(423,550)	402,385
Fund balances, at beginning of year		4,770,277	2,364,252	7,134,529
Fund balances, at end of year	\$	5,596,212	1,940,702	7,536,914

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds to the Statement of Activities

Year Ended September 30, 2017

Net change in fund balances – total governmental funds		\$	402,385
Governmental funds report capital outlays as expenditures,			
however, in the statement of activities, the cost of those assets			
are capitalized and allocated over their estimated useful lives as			
depreciation expense. This is the amount of capital outlay that			
exceeded depreciation expense in the current period.			
Depreciation expense			(2,467,096)
Some expenses reported in the statement of activities do not			
require the use of current financial resources and therefore			
are not reported as expenditures in governmental funds.			
Amount of change in accrued interest payable			83,914
Governmental funds report special assessment debt service as			
revenue when collected, however, in the statement of activities,			
the revenue is recorded when the total assessment is levied.			
Special assessment receivable as of September 30, 2017	\$ 68,354,841		
Special assessment receivable as of September 30, 2016	(71,426,293)	_	(3,071,452)
Repayment of long-term debt is an expenditure in			
governmental funds, but the repayment reduces long-term			
liabilities in the statement of net position.			3,435,000
Change in net position of governmental activities		\$ _	(1,617,249)

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual General Fund Year Ended September 30, 2017

	_	Original Budget	Final Budget	Actual Amounts	Variance with final budget
Revenues:					
Special assessments, charges for public services	\$	2,844,240	2,844,240	2,849,592	5,352
Local government unit grant, transportation		3,696	3,696	3,696	-
Shared revenues from other local governments		9,700	9,700	9,700	-
Other general government charges and fees		-	-	615	615
Investment earnings		8,400	8,400	106,570	98,170
Total revenues		2,866,036	2,866,036	2,970,173	104,137
Expenditures:					
Personnel services		19,425	19,425	8,419	11,006
Professional services		319,081	319,081	313,823	5,258
Accounting and auditing		9,000	9,000	9,000	-
Other contractual services		387	387	2,200	(1,813)
Travel and per diem		-	-	-	-
Communication and freight		100	100	-	100
Utilities services		194,049	194,049	176,978	17,071
Rental and leases		500	500	-	500
Insurance		5,740	5,740	5,715	25
Repairs and maintenance/landscape		362,548	369,051	344,184	24,867
Printing and binding		500	500	27	473
Other current charges and interest refunds		1,284,577	1,284,577	1,283,654	923
Operating supplies		500	500	238	262
Capital outlay		<u>-</u>	<u> </u>		
Total expenditures		2,196,407	2,202,910	2,144,238	58,672
Excess (deficiency) of revenues					
over expenditures		669,629	663,126	825,935	162,809
Other financing sources (uses):					
Transfers out		(500,000)	(500,000)		500,000
Total other financing sources (uses)		(500,000)	(500,000)		500,000
Net change in fund balances		169,629	163,126	825,935	662,809
Fund balances, at beginning of year		4,770,277	4,770,277	4,770,277	
Fund balances, at end of year	\$	4,939,906	4,933,403	5,596,212	662,809

Notes to Basic Financial Statements September 30, 2017

#### (1) Summary of Significant Accounting Policies

#### (a) Reporting Entity

Village Community Development District No. 8 (the District) was established on October 1, 2004, for the purpose of planning, financing, constructing, operating, and maintaining certain community-wide infrastructure for a community development district located entirely within Sumter County, Florida. The District was created by Sumter County Commission Ordinance No. 04-36 pursuant to the provisions of Chapter 190.005, Florida Statutes, and operates within the criteria established by Chapter 190. The District is governed by a five-member Board of Supervisors. As of September 30, 2017, each member of the Board of Supervisors is an elected resident of the District.

The land within the District is part of the active adult retirement community known as "The Villages". The Villages consists of approximately 23,686 acres spanning the borders of Lake, Sumter and Marion Counties, the City of Wildwood, the City of Fruitland Park and the Town of Lady Lake, Florida, and when fully developed is expected to include approximately 61,626 residences and 120,787 residents. The Villages of Lake-Sumter, Inc. was the developer and initial owner of the property within the District. All 5,193 of the residential units in Village Community Development District No. 8 have been completed by the developer, although 103 remain unsold as of September 30, 2017, and are being used in the developer's lifestyle preview program. The Villages continues to be developed by the developer, a family-owned business established for the single purpose of developing The Villages. Most current development is being performed in District Nos. 10, 11, and 12, south of District No. 8.

The financial statements of the District have been prepared in conformity with U.S. Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The District's more significant accounting policies are described below.

There are no component units that are legally separate from the District. There are fifteen Community Development Districts (CDDs) in the total structure of The Villages, each being a separate government entity established pursuant to Chapter 190, Florida Statutes.

The Developer has formed the following community development districts:

- Village Center CDD (Lake, Marion and Sumter Counties) This CDD provides water and sewer utility services, recreation services, security services, fire protection, and paramedic services to the residents. The cost of operations is funded by amenity and utility fees that residents pay monthly. This CDD also provides for the maintenance of common areas and roadways for the commercial areas within the CDD boundaries. The cost of maintenance in the commercial areas is funded through commercial maintenance assessments.
- Sumter Landing CDD (Sumter County) This CDD provides recreation and security services to the residents. The cost of operations is funded by amenity fees that residents pay monthly. This CDD also provides for the maintenance of common areas and roadways for the commercial areas within the CDD boundaries. The cost of maintenance in the commercial areas is funded through commercial maintenance assessments.

Notes to Basic Financial Statements September 30, 2017

#### (1) Summary of Significant Accounting Policies (continued)

#### (a) Reporting Entity (continued)

- Brownwood CDD (Sumter County) Brownwood CDD (Sumter County) This CDD was
  established in June 2012 by the City of Wildwood, Florida and is located at the southern end
  of The Villages. This CDD provides for the maintenance of common areas and roadways for
  the commercial areas within the CDD boundaries. The cost of maintenance in the
  commercial areas is funded through commercial maintenance assessments as the new
  downtown area builds out.
- Village CDD No. 1 (Sumter County) This CDD's boundary consists of approximately 993
  acres in the northeast corner of the county. The development included construction of 3,420
  residential units.
- Village CDD No. 2 (Sumter County) This CDD's boundary consists of approximately 990 acres in the northeast corner of the county. The development included construction of 3,668 residential units.
- Village CDD No. 3 (Sumter County) This CDD's boundary consists of approximately 894 acres in the northeast corner of the county. The development included construction of 3,762 residential units.
- Village CDD No. 4 (Marion County) This CDD's boundary consists of approximately 1,253 acres in the southern portion of the county. The development included construction of 5,432 residential units of which 184 remain unsold as of the end of the Fiscal Year.
- Village CDD No. 5 (Sumter County) This CDD's boundary consists of approximately 1,407 acres in the northeast corner of the county. The development included construction of 6,399 residential units.
- Village CDD No. 6 (Sumter County) This CDD's boundary consists of approximately 1,497 acres in the northeast corner of the county. Planned development included construction of 6,697 residential units of which 1 remains unsold as of the end of the Fiscal Year.
- Village CDD No. 7 (Sumter County) This CDD's boundary consists of approximately 976 acres in the northeast corner of the county. The development included construction of 4,765 residential units.
- Village CDD No. 8 (Sumter County) This CDD's boundary consists of approximately 1,098 acres in the northeast corner of the county. Planned development includes construction of 5,193 residential units of which 70 remain unsold and are being used as lifestyle preview homes by the Developer.
- Village CDD No. 9 (Sumter County) This CDD's boundary consists of approximately 1,286 acres in the northeast corner of the county. Planned development includes construction of 5,409 residential units of which 1 remains unsold as of the end of the Fiscal Year.
- Village CDD No. 10 (Sumter County) This CDD's boundary consists of approximately 1,589 acres in the northeast corner of the county. Planned development includes construction of 6,639 residential units of which 367 remain unsold as of the end of the Fiscal Year.

Notes to Basic Financial Statements September 30, 2017

#### (1) Summary of Significant Accounting Policies (continued)

#### (a) Reporting Entity (continued)

- Village CDD No. 11 (Lake County) This CDD's boundary consists of approximately 693
  acres within the city limits of Fruitland Park in the western portion of Lake County. Planned
  development includes construction of 2,055 residential units of which 289 remain unsold as
  of the end of the Fiscal Year.
- Village CDD No. 12 (Sumter County) This CDD's boundary consists of approximately 699 acres within the city limits of the City of Wildwood in the in the northeast corner of the county. Planned development includes construction of 2,503 residential units of which 2,297 remain unsold as of the end of the Fiscal Year.

Some of these community development districts have issued special assessment revenue bonds to finance various infrastructure improvements in their respective boundaries that are secured by special assessments levied on benefited lands in each district. It is anticipated that additional infrastructure improvements within The Villages will be undertaken by these community development districts and/or community development districts that will be created in the future, for which special assessments may be imposed on residences in The Villages and lands owned by the Developer.

In addition to the above there is one dependent district of Sumter County that is part of the family of Districts that comprise the local government of The Villages.

• North Sumter County Utility Dependent District (NSCUDD) (Sumter and Marion Counties) – The dependent district was established in July 2010 to manage and finance basic potable water, wastewater treatment and reclaimed water services for approximately 7,721 acres of land located in unincorporated Sumter County in The Villages, Florida. The District was created on July 13, 2010, by Sumter County, Florida, in Ordinance No. 2010-10, pursuant to the provisions of Chapter 189 of the Florida Statutes, and operates within the criteria established by Chapter 189. The service area of NSCUDD was expanded to include solid waste collection services for the entire Sumter County portion of The Villages. The City of Wildwood and Marion County entered into interlocal agreements with the District on November 20, 2012, authorizing the District to provide solid waste collection services in portions of their jurisdictions, including Brownwood District and District No. 4. The City of Fruitland Park entered into an interlocal agreement with the District on June 12, 2014, authorizing the District to provide solid waste collection services in the portion of their jurisdiction that lies within The Villages.

#### (b) Basic Financial Statements

#### **Government-wide and Fund Financial Statements**

The basic financial statements include both government-wide (based on the District as a whole) and fund financial statements. The government-wide financial statements (i.e., the statement of net position and statement of activities) report information on all of the non-fiduciary activities of the District. For the most part, the effect of internal activity has been removed from these statements.

The financial reporting model focus is on either the District as a whole, or major individual funds. The government-wide statement of net position reports the governmental activities of the District (a) on a government-wide basis and (b) on a full accrual basis, using the economic resources

Notes to Basic Financial Statements September 30, 2017

#### (1) Summary of Significant Accounting Policies (continued)

#### (b) Basic Financial Statements (continued)

#### **Government-wide and Fund Financial Statements (continued)**

measurement focus, which incorporates long-term assets and receivables as well as long-term debt and obligations. The statement of net position also addresses deferred inflows and deferred outflows. The statement of activities reflects the expenses of the District, which are offset by revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function.

The District's major funds are presented in separate columns on the fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB 34. The General Fund and the Debt Service Fund meet this definition and are designated as major funds. The District has no non-major funds.

Program revenues in the statement of activities consist primarily of special assessment revenues. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

*Net investment in capital assets* is intended to reflect the portion of net position which is associated with capital assets net of accumulated depreciation less outstanding capital asset related debt.

**Restricted net position** is assets that have third party (statutory, bond covenant or granting agency) or enabling legislation limits on their use. The District would typically use restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use thereof to a future project or replacement equipment acquisition.

*Unrestricted net position* represents net position not included in net investment in capital assets or restricted net position.

#### (c) Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year in which the related debt is issued and the assessments established.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Governmental funds report fund balances either as non-spendable or spendable. Spendable balances are further classified as restricted, committed, assigned or unassigned, based on the extent to which

Notes to Basic Financial Statements September 30, 2017

#### (1) Summary of Significant Accounting Policies (continued)

#### (c) Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued)

there are external or internal constraints on the spending of these fund balances. A discussion of each is as follows:

*Non-spendable:* Resources that cannot be spent, such as for inventories.

*Restricted:* Balances that only can be spent for specific purposes imposed by external sources.

Committed: Resources that can only be spent for purposes established by the highest decision making authority in the government.

Assigned: Amounts designated for specific purposes, but does not meet the criteria to be designated restricted or committed.

*Unassigned:* The residual classification for all remaining funds not contained in other classifications.

The District does not currently use *Non-spendable* or *Assigned* categories of fund balance. All *Restricted* fund balances relate to external debt service restrictions. The Board of Supervisors, the highest decision making authority of the District, approves the establishment, increase and reduction in *Committed* fund balances by budget resolutions and amendments. All other fund balances are *Unassigned*. *Restricted* and *Committed* fund balances are always used first for the purposes for which they are designated. Changes to this practice require prior Board of Supervisors approval. A minimum fund balance amount has not been formally adopted.

The following are the District's major governmental funds:

#### **General Fund**

The General Fund is the operating fund of the District and is used to account for all financial resources of the general government except those required to be accounted for in another fund.

#### **Debt Service Fund**

The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general long-term debt principal, interest, and related costs.

#### (d) Budgetary Data

Legal authority and control are established in accordance with Section 190.008, Florida Statutes. Annual budgets, as well as subsequent amendments, are adopted and approved for the General Fund and Debt Service Fund by the Board of Supervisors. Budgets are adopted on a basis consistent with GAAP. All budget amounts presented in the statements reflect the original budget and the amended final budget.

#### (e) Assets, Liabilities, and Net Position

#### 1. Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and short-term investments with original maturities of three months or less from the date of acquisition. The District also holds assets that are defined as investments. The District's

Notes to Basic Financial Statements September 30, 2017

#### (1) Summary of Significant Accounting Policies (continued)

#### (e) Assets, Liabilities, and Net Position (continued)

#### 1. Deposits and Investments (continued)

investments are recorded at fair value unless the investment qualifies as an external investment pool and follows the guidance in GASB Statement No. 79, which allows the investment to be recorded at amortized cost.

#### 2. Capital Assets

Capital assets are reported in the government-wide financial statements. As defined by the District, capital assets are assets with an initial, individual cost of more that \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The District values and records donated capital assets at the estimated fair value of the item at the date of its donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Depreciation of capital assets is computed using the straight-line method and is recorded in general government expenses in the District's statement of activities. Estimated useful lives of the assets are as follows:

Improvements other than buildings and structures 40 years Furniture and equipment 5-10 years

#### 3. Bond Issuance Costs

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the period when the debt is issued. The face amount of debt issued is reported as other financial sources. Premiums are reported as other financial sources, while discounts are reported as other financial uses. Issuance costs are reported as other debt services expenditures.

#### 4. Assessments

#### **Bond Assessments**

The bond debt is repaid from the proceeds of an assessment levied by the District's Board of Supervisors. The levy is in the form of a non-ad valorem special assessment that will have a lien against properties within the boundary of the District that receive special benefits from the infrastructure improvements financed by the bonds. These assessments may be prepaid in total or annually as non-ad valorem special assessments. The bond assessment revenue and the debt service activity are accounted for in the Debt Service Fund.

Notes to Basic Financial Statements September 30, 2017

#### (1) Summary of Significant Accounting Policies (continued)

#### (e) Assets, Liabilities, and Net Position (continued)

#### 4. Assessments (continued)

#### Maintenance Assessments

In addition to the assessment for the repayment of bond obligations, the District has levied an assessment for the maintenance of the infrastructure and the operations of the District. This assessment is a part of the General Fund's annual budget. The maintenance assessment revenue is classified as program revenue and is accounted for in the General Fund.

#### Assessment Methodology

The assessment methodology consists of five steps. First, the District Engineer determines the costs for all District improvements needed. Second, the assessable acres that benefit from the District's infrastructure improvements are determined. Third, the District Financial Advisor and Underwriter estimate total funding needed to acquire and/or construct the infrastructure improvements. Fourth, this amount is divided equally among the benefited properties on a net assessable acreage basis. Finally, as land is platted, the debt on each assessable acre is allocated to each residential unit. This methodology is applied to both the bond and the maintenance assessments.

#### Billing / Collection of Assessments

The District has entered into an agreement with the Tax Collector of Sumter County. The assessments are placed on the county property tax bill as a non-ad valorem assessment. They are collected by the county under the uniform tax collection process and then remitted to the District.

#### (f) Use of Estimates

The management of the District has made a number of estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent assets and liabilities to prepare these financial statements in conformity with GAAP. Examples of major areas where estimates are used include the estimate for useful lives of land improvements. Actual results could differ from those estimates.

Notes to Basic Financial Statements September 30, 2017

#### (2) Deposits and Investments

#### **Short-Term Portfolio**

As of September 30, 2017, the District had the following deposits and investments:

Deposits and Investment Type		Fair Value at September 30, 2017	Weighted Average Maturity (Days)	Credit Rating
Demand Deposits, CFB	\$	244,286	1.0	n/a
Florida Education Investment Trust Fund, FEITF		1,268,419	51.0	AAAm
State Board of Administration, Florida Prime <sup>TM</sup>		1,411	51.9	AAAm
U.S. Bank - State Board of Administration, Florida Prime TM		4,431,434	51.9	AAAm
Florida Cooperative Liquid Assets Securities System, FLCLASS		1,947,561	56.0	AAAm
Florida Local Government Investment Trust		836,183	671.6	AAAf/S1
1-3 Year High Quality Bond Fund, FMIvT		719,140	547.5	AAAf/S2
Total Fair Value	\$	9,448,434		
Portfolio Weighted Average Maturity (WAM)	٠		143.9	

Interest Rate Risk. Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. GASB 40 requires that interest rate risk be disclosed using one of the five approved methods. The five methods are: segmented time distribution, specific identification, Weighted Average Maturity (WAM), duration, and simulation model. The District has used the WAM method in the above chart. In accordance with the District's investment policy, the government manages its exposure to decline in fair values by limiting the WAM of its investment portfolio to less than three years. The WAM on September 30, 2017, was 143.9 days.

*Credit Risk.* GASB 40 requires disclosure of credit quality ratings for investments in debt securities as well as investments in external investment pools, money market funds, and other pooled investments of fixed income securities. Investments may be aggregated by ratings categories within the disclosure. Ratings are set by nationally recognized statistical rating organizations (Fitch, Moody's, and Standard and Poor's (S&P)). Fitch provides the ratings for Florida Municipal Investment Trust (FMIvT), while S&P provides the ratings for the Florida Education Investment Trust Fund (FEITF), Florida Local Government Investment Trust (FLGIT), Florida Cooperative Liquid Assets Securities System (FLCLASS), and the State Board of Administration, Florida Prime<sup>TM</sup>.

Operating cash is maintained with Citizens First Bank, a Qualified Public Depository, pursuant to Chapter 280, Florida Statutes. During the Fiscal Year, \$938 of interest was earned on the deposits.

The District's cash equivalents consist of funds placed with three entities:

• The State Board of Administration, for participation in the Local Government Investment Pool (Florida Prime<sup>TM</sup>) created by Section 218.415, Florida Statues. This investment pool operates under investment guidelines established by Section 215.47, Florida Statutes. The District's investments in Florida Prime<sup>TM</sup>, an external investment pool, are reported at amortized cost. The District recognized \$56,642 in earnings from Florida Prime<sup>TM</sup> during the 2016-2017 Fiscal Year. During September of 2016, the trust balances related to restricted debt service accounts, which are

Notes to Basic Financial Statements September 30, 2017

#### (2) Deposits and Investments (continued)

#### **Short-Term Portfolio (continued)**

#### Credit Risk (continued)

maintained with U.S. Bank, were transferred from Federated and Fidelity to the Local Government Investment Pool (Florida Prime<sup>TM</sup>).

- During September of 2016, the Board approved the transfer of funds from Florida Prime<sup>TM</sup> to Florida Cooperative Liquid Assets Securities System (FLCLASS). FLCLASS is an independent local government investment pool and is an authorized investment consistent with Section 218.415(16)(a), Florida Statutes, and the District's short-term investment policy. The District's investments in FLCLASS are reported at amortized cost. The District recognized \$24,511 in earnings from FLCLASS during the Fiscal Year 2016-2017.
- During September of 2016, the Board also approved the transfer of funds from Florida Prime<sup>TM</sup> to Florida Education Investment Trust Fund (FEITF). FEITF is a common law trust and is an authorized investment consistent with Section 218.415(16)(a), Florida Statutes, and the District's short-term investment policy. The District's investments in FEITF are reported at amortized cost. The District recognized \$12,095 in earnings from FEITF during the Fiscal Year 2016-2017.

The District's short-term investments consist of funds placed with the following entities:

- The District has investments consisting of funds placed with the Florida League of Cities, Inc. for participation in the Florida Municipal Investment Trust (FMIvT) investment pool. The pool is an authorized investment consistent with Section 218.415(16)(a), Florida Statutes, and the District's short-term investment policy. The District owns shares in the 1-3 Year High Quality Bond Fund pool operated by the FMIvT. GASB 31 requires all governments to mark to market the unrealized gains and losses incurred in its investments. As of September 30, 2017, the FMIvT had an unrealized gain of \$3,559. The realization of the gain will only occur from the future sale of underlying shares in the FMIvT.
- The District also has investments with Florida Local Government Investment Trust (FLGIT) operated by the Florida Association of Counties and Florida Court Clerks and Comptrollers. The pool is an authorized investment consistent with Section 218.415(16)(a), Florida Statutes, and the District's short-term investment policy. FLGIT recognized an unrealized gain of \$6,566 during Fiscal Year 2016-2017. The realization of the gain will only occur from the future sale of underlying shares in the FLGIT.
- In total, the District recognized investment earnings of \$104,311 on the short-term portfolio during the Fiscal Year.

Notes to Basic Financial Statements September 30, 2017

#### (2) Deposits and Investments (continued)

#### **Short-Term Portfolio (continued)**

*Concentration of Credit Risk.* The District's short-term investment policy requires the diversification of its investment portfolio. Investments may be diversified by:

- Limiting investments to avoid over-concentration in securities from a specific issuer or business sector;
- Limiting investments in securities with higher credit risks;
- Investment in securities with varying maturities; and
- Continuously investing a portion of the portfolio in readily available funds, such as the Florida Prime<sup>TM</sup>, money market funds, or overnight repurchase agreements to ensure the appropriate liquidity is maintained to meet ongoing obligations.

Custodial Credit Risk - Deposits. In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District invests its operating cash solely in Qualified Public Depositories that meet the requirements of Chapter 280, Florida Statutes. In addition to protection of up to \$250,000 for its deposits with a single bank as provided by the Federal Deposit Insurance Corporation (FDIC), the District's deposits are provided the extra level of security afforded by using a public depository that meets the requirements of Chapter 280. This includes the provision by the public depository of collateral based on the amount of public deposits maintained at the institution and the ability of the State of Florida to levy other public depositories for shortages in collateral in the event of the failure of a public depository. The Citizens First Bank is a Qualified Public Depository.

Custodial Credit Risk - Investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. All investments are held in the name of the District by a custodian or a trustee for the District.

**Short-Term Investment Policy.** The District is authorized to invest in those financial instruments as established by the short-term investment policy of the District. This policy allows investments authorized under Section 218.415, Florida Statutes, amended to include Repurchase Agreements and prohibiting derivative type investments. The authorized investments consist of:

- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes.
- Securities and Exchange Commission registered money market mutual funds with the highest credit quality rating from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- Direct obligations of the United States Treasury.
- Federal agencies and instrumentalities.

Notes to Basic Financial Statements September 30, 2017

#### (2) Deposits and Investments (continued)

**Short-Term Portfolio (continued)** 

Short-Term Investment Policy (continued)

Repurchase agreements with financial institutions approved as public depositors, provided that the
underlying collateral consists of obligations of the United States Government, its agencies and
instrumentalities. The repurchase agreement shall be collateralized equal to at least 102 percent of
the value of the District's investment.

**Fair Value Measurement.** The District holds assets that are defined as short-term investments. The District's investments are recorded at fair value unless the investment qualifies as an external investment pool under the guidance in GASB Statement No. 79.

The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels:

- Level 1 inputs-are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date
- Level 2 inputs-are inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 inputs-are unobservable inputs for an asset or liability. The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for an identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs.

The following short-term investments are recorded at fair value:

- Florida Municipal Investment Trust (FMIvT)
- Florida Local Government Investment Trust (FLGIT).

Under the fair value hierarchy, all of these investments are considered to be Level 2.

The District's holds investments in qualified external investments pools that measure all of its investment at amortized cost for financial reporting purposes. These investments are recorded at amortized costs. The following investments are recorded at amortized costs and are not subject to the fair value hierarchy:

- Florida Local Government Investment Pool (Florida Prime<sup>TM</sup>)
- Florida Cooperative Liquid Assets Securities System (FLCLASS)
- Florida Education Investment Trust Fund (FEITF)

None of the pools have limitations or restrictions on participant withdrawals including items such as redemption notices, maximum transaction amounts, and the pool's authority to impose liquidity fees or redemption gates.

Notes to Basic Financial Statements September 30, 2017

#### (2) Deposits and Investments (continued)

#### **Long-Term Portfolio**

In August of 2014, the District adopted a Long-Term Investment Policy (LTIP). Implementation of the LTIP occurred in October of 2014. Investments in fixed income and equity mutual funds, and money market funds, as authorized in the LTIP, are reported at fair value as of September 30, 2017, as follows:

		Fair Value at September 30,	Average Maturity	Credit
Long Term Investment Portfolio		2017	(years)	Rating
Domestic Equity				
Vanguard Total Stock Market Index	\$	220,845	N/A	N/A
T. Rowe Price Dividend Growth		19,522	N/A	N/A
International Equity				
Vanguard Total International Stock Index		41,445	N/A	N/A
Vanguard International Value		33,332	N/A	N/A
J. O. Hambro International Select		38,667	N/A	N/A
Oppenheimer International Small-Mid Company		21,093	N/A	N/A
Fixed Income				
Baird Core Plus		68,028	7.59	A
DoubleLine Core Fixed Income I		30,766	6.60	A
Prudential Total Return		20,534	7.88	A
Vanguard Intermediate-Term Investment Grade		67,917	5.90	A
Vanguard High Yield Corporate		18,395	4.90	BB
Cash Equivalent				
First American Government Obligation	_	8,651	28 Days	AAAm
Total Fair Value	\$	589,195		

The District's LTIP allocations seek to have up to 60% in equities with the remainder in fixed income and/or cash and cash equivalents. The District contracts with qualified investment managers to whom authority is delegated to invest and reinvest assets in accordance with the LTIP. The District's LTIP does not place specific limits on maturities. During the current Fiscal Year, the Long-Term Investment Portfolio had an unrealized gain of \$57,999. The realization of the gain will only occur from the future sale of underlying shares in the portfolio.

Interest Rate Risk. Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. The District's LTIP addresses managing its exposure for changes in interest rate through maintaining diversification of its investments to minimize the impact of downturns in the market.

Credit Risk. GASB 40 requires disclosure of credit quality ratings for investments in debt securities as well as investments in external investment pools, fixed income mutual funds, money market funds, and other pooled investments of fixed income securities. The District's LTIP stipulates that the average credit rating of the overall fixed income portfolio should be investment grade, based on the rating of one Nationally Recognized Statistical Rating Organization (NRSRO), such as Fitch, Moody's, Standard and Poor's (S&P), etc.

Notes to Basic Financial Statements September 30, 2017

#### (2) Deposits and Investments (continued)

#### **Long-Term Portfolio (continued)**

Concentration of Credit Risk. The District's LTIP requires the diversification of its portfolio. The LTIP contains an Asset Allocation Target with the objective of achieving an average total rate of return that is equal to or greater than the portfolio's target rate of return over the long-term. The Asset Allocation Targets are as follows:

	Asset Weightings				
Asset Classes	Range	<b>Target</b>			
<b>Growth Assets</b>					
Domestic Equity	20% - 60%	40%			
International Equity	0% - 40%	20%			
Other	0% - 20%	0%			
<b>Income Assets</b>					
Fixed Income	20% - 60%	40%			
Other	0% - 20%	0%			
<b>Real Return Assets</b>	0% - 20%	0%			
Cash Equivalents	0% - 20%	0%			

Custodial Credit Risk - Investments. For an investment this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. All investments are held in the name of the District by a custodian or a trustee for the District.

**Long-Term Investment Policy.** The District is authorized to invest in those financial instruments as established by the LTIP of the District. The LTIP was developed in accordance with Section 218.415, Florida Statutes, and prohibits direct investment in derivative-type investments. The authorized investments consist of:

- Domestic and International Equities
- Fixed Income Securities
- Other Assets (Alternatives)
  - Real Estate Investment Trust (REIT)
  - Treasury Inflation Protected Securities (TIPS)
- Cash Equivalents

The objectives of the LTIP are to diversify investments in order to minimize the impact of large losses from individual investments; provide funding for anticipated withdrawals; enhance the value of the portfolio in real terms over the long-term through asset appreciation and income generation, while maintaining a reasonable investment risk profile; minimize principal fluctuations over the time horizon

Notes to Basic Financial Statements September 30, 2017

#### (2) Deposits and Investments (continued)

#### **Long-Term Portfolio (continued)**

#### Long-Term Investment Policy (continued)

(five years or longer); and achieve a long-term level of return commensurate with contemporary economic conditions and equal to or exceeding the performance expectation (an average total annual rate of return that is equal to or greater than the portfolio's hurdle rate of 5%).

The time horizon for the LTIP is five years or longer.

Foreign Currency Risk. The District's LTIP does not allow for direct investments in foreign currency.

*Fair Value Measurement.* The District holds assets that are defined as long-term investments. The District's investments are recorded at fair value unless the investment qualifies as an external investment pool under the guidance in GASB Statement No. 79. All of the long-term investments are recorded at fair value.

Under the fair value hierarchy, all of these investments are considered to be Level 2.

#### (3) Capital Assets

Capital asset activity for the year ended September 30, 2017, was as follows:

		Beginning			Ending
		Balance	Increases	Decreases	Balance
Governmental activities:					
Assets not being depreciated:					
Land	\$	807,966			807,966
Total assets not being depreciated:		807,966		-	807,966
Assets being depreciated					
Improvements other than buildings		98,303,632	-	-	98,303,632
Less accumulated depreciation for:					
Improvements other than buildings		(15,055,972)	(2,467,096)		(17,523,068)
Total assets being depreciated, net		83,247,660	(2,467,096)	-	80,780,564
Governmental activities, capital assets	\$	84,055,626	(2,467,096)		81,588,530

Depreciation expenses of \$2,467,096 were recognized during the year.

Notes to Basic Financial Statements September 30, 2017

#### (4) Long Term Debt

Long-term debt consisted of the following as of September 30, 2017:

\$41,790,000 Special Assessment Revenue Bonds, Series 2008, annual principal installments ranging from \$640,000 to \$2,295,000 through May 2038 in accordance with the redemption schedule. Interest is due semi-annually on May 1 and November 1 of each year until redemption or maturity. Interest rate is 6.375%.

\$ 27,405,000

\$31,445,000 Special Assessment Refunding Revenue Bonds, Series 2010 (Phase II), annual principal installments ranging from \$490,000 to \$1,725,000 through May 2039 in accordance with the redemption schedule. Interest is due semi-annually on May 1 and November 1 of each year until redemption or maturity. Interest rate ranges from 5.000% to 6.125%.

21,515,000

20.220.000

\$27,265,000 Special Assessment Revenue Bonds, Series 2010 (Phase III), annual principal installments ranging from \$425,000 to \$1,590,000 through May 2040 in accordance with the redemption schedule. Interest is due semi-annually on May 1 and November 1 of each year until redemption or maturity. Interest rate ranges from 5.000% to 6.125%.

5/0 to 0.125/0.	 20,220,000
Total long-term debt	69,140,000
Less current installments of bonds payable	(1,555,000)
Total long term debt \$	67,585,000

The Special Assessment Revenue Bonds are secured by a lien and pledge of revenues under the indentures, which are derived by the District through levy and collection on land within the District specifically benefited. These bonds are additionally secured by amounts on deposit in the funds and accounts created pursuant to the indentures.

The annual requirements to amortize the principal and interest of all revenue bonds payable as of September 30, 2017, are as follows:

Notes to Basic Financial Statements September 30, 2017

#### (4) Long Term Debt (continued)

Principal	Interest	Total
\$ 1,555,000	4,274,606	5,829,606
1,645,000	4,188,056	5,833,056
1,740,000	4,095,188	5,835,188
1,845,000	3,995,626	5,840,626
1,960,000	3,880,681	5,840,681
11,875,000	17,405,601	29,280,601
16,225,000	13,197,408	29,422,408
22,160,000	7,446,617	29,606,617
10,135,000	1,018,505	11,153,505
\$ 69,140,000	59,502,288	128,642,288
	\$ 1,555,000 1,645,000 1,740,000 1,845,000 1,960,000 11,875,000 16,225,000 22,160,000 10,135,000	\$ 1,555,000 4,274,606 1,645,000 4,188,056 1,740,000 4,095,188 1,845,000 3,995,626 1,960,000 3,880,681 11,875,000 17,405,601 16,225,000 13,197,408 22,160,000 7,446,617 10,135,000 1,018,505

#### Changes in Long-Term Debt

	Beginning			Ending	<b>Due within</b>
	Balance	Additions	Reductions	Balance	one year
Governmental activities:					_
Bonds Payable	\$ 72,575,000		3,435,000	69,140,000	1,555,000
Long-term debt	\$ 72,575,000		3,435,000	69,140,000	1,555,000

**Pledged Revenues.** The District has pledged certain benefit special assessment revenue to pay the principal and interest on special assessment bonds issued to pay for infrastructure improvements. These special assessment revenue bonds were outstanding on September 30, 2017, as shown below. The table reports the revenues pledged for each debt issue, the amounts of revenue received in the current year, the current year principal and interest paid on the debt, the approximate percentage of each revenue which is pledged to meet the debt obligation, and the date through which the revenue is pledged under the debt agreement and the total pledged future revenues for each debt, which is the amount of the remaining principal and interest on the bonds as of September 30, 2017.

Description of Debt	Pledged Revenue	Revenue Received	Principal and Interest Paid	Estimated Percent Pledged	Outstanding Principal and Interest	Pledged Through
Special Assessment Revenue Bonds Series 2008 (Phase 1)	Special Assessments \$ Phase I	3,234,264 \$	3,357,872	100%	\$ 50,591,513	2038
Special Assessment Revenue Bonds Series 2010 (Phase 2)	Special Assessments Phase II	2,270,906	2,395,663	100%	39,776,100	2039
Special Assessment Revenue Bonds Series 2010 (Phase 3)	Special Assessments Phase III	2,046,063	2,122,681	100%	38,274,675	2040

Notes to Basic Financial Statements September 30, 2017

#### (5) Related Parties

The District has no employees. For certain management, finance, and administrative services, the District entered into an interlocal agreement with Village Center Community Development District (Center District), a community development district created under Florida Statute 190. Under the agreement, fees accrued to the Center District by the District for such services totaled \$165,587 for the year ended September 30, 2017. The District has also contracted with VCCDD for deed compliance services which for the year ended September 30, 2017, totaled \$71,661.

The District has an agreement with the Sumter Landing Community Development District (SLCDD) for maintenance of Project Wide Improvements. This fund under SLCDD is designed for the Districts south of Highway 466 to share in the cost to maintain improvements and facilities that extend beyond the geographic boundaries of those Districts and benefit all residents of the Districts. Each participating District is allocated a proportionate share based on assessable acreage for the actual cost of maintaining the Project Wide improvements. During the fiscal year ending September 30, 2017, District 8's allocation to Project Wide was \$1,282,327.

#### (6) Risk Management

The District is exposed to various risk of loss related to torts, theft, damage and destruction of assets, errors and omissions, and natural disasters. The District generally carries insurance for these risks, however, the District retains risk for certain property coverage and for losses in excess of coverage limits. There have been no claims in excess of coverage limits for the past three years.

#### (7) Commitments and Contingencies

#### Hurricane Irma related expenses and revenues

On September 4, 2017, Governor Rick Scott issued Executive Order Number 17-235, Emergency Management-Hurricane Irma. By virtue of issuing the Executive Order, the Governor declared a state of emergency for every county in the State of Florida. On September 10, 2017, Hurricane Irma made landfall in southwest Florida. The storm traveled up the State and entered The Villages in the early morning hours of September 11, 2017. The District sustained damage related to the storm, in most part, with debris, trees and falling limbs. Expenses related to storm damage for Fiscal Year 2016-2017 have been accrued for actual expenses and estimated where actual expenses had not been finalized for Fiscal Year-End financial presentation. FEMA is expected to reimburse the District in Fiscal Year 2017-2018 for storm related damage if it meets the specific category for reimbursement at different percentages. Category A- Debris for the weeks of September 4<sup>th</sup> through September 17<sup>th</sup> will receive a 75% cost share and for the weeks of September 18<sup>th</sup> through October 17<sup>th</sup> a cost share of 90% will be received. Category B-Emergency Protective Measure for the weeks of September 4<sup>th</sup> through October 3<sup>rd</sup> will receive a 100% cost share for Force Account Labor Overtime. The State of Florida will share a 5% reimbursement on the remaining approved cost from FEMA.

Year Ending September 30, 2017

Actual/Estimated Expenses

Hurricane Irma clean-up and related expenses

\$36,365

Notes to Basic Financial Statements September 30, 2017

#### (8) Subsequent Event

On January 19, 2018, subsequent to the Financial Statement date, the District approved the process to begin the refunding of the Special Assessment Revenue Bond, Series 2008. The bonds have a final maturity date of May 1, 2038, callable after 10 years of issuance, with a total interest rate of 6.375%. The refunding is expected to have at least a net present value savings of approximately \$2.6 million or 10% of the par amount for refunding of \$26.29 million.



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Supervisors Village Community Development District No. 8 The Villages, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund, of Village Community Development District No. 8 (the District) as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 31, 2018.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Certified Public Accountants**

Board of Supervisors Village Community Development District No. 8 The Villages, Florida

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Concluded)

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

January 31, 2018
Ocala, Florida



#### MANAGEMENT LETTER

Board of Supervisors Village Community Development District No. 8 The Villages, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of Village Community Development District No. 8 (the District) as of and for the fiscal year ended September 30, 2017, and have issued our report thereon dated January 31, 2018.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Florida Auditor General*.

#### **Other Reports**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with AICPA *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated January 31, 2018, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective action has been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government be disclosed in this management letter, unless disclosed in the notes to the financial statements (see Note 1 of District's the September 30, 2017 basic financial statements, for this information).

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556 (7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions(s) met. In connection with our audit, we determined that the District did not meet any conditions described in Section 218.503(1), Florida Statutes.

#### **Certified Public Accountants**

Board of Supervisors Village Community Development District No. 8 The Villages, Florida

## MANAGEMENT LETTER (Concluded)

#### Financial Condition and Management (Concluded)

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Annual Financial Report**

Sections 10.554(1)(i)5.b. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the District for the fiscal year ended September 30, 2017, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2017. In connection with our audit, we determined that these two reports agree.

#### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Survis, Gray and Company, Let January 31, 2018

Ocala, Florida



### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH FLORIDA STATUTE SECTION 218.415-INVESTMENT OF PUBLIC FUNDS

Board of Supervisors Village Community Development District No. 8 The Villages, Florida

We have examined Village Community Development District No. 8 (the District)'s compliance with Section 218.415, Florida Statutes, with regards to the District's investments during the fiscal year ended September 30, 2017. District management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements during the fiscal year ended September 30, 2017.

This report is intended solely for the information and use of the Florida Auditor General, the Board of Supervisors of the District, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Survis, Gray and Company, LLP January 31, 2018 Ocala, Florida

**Certified Public Accountants** 



January 31, 2018

Board of Supervisors Village Community Development District No. 8 The Villages, FL 32162

RE: Management Response Letter

Dear Supervisors:

Attached is the completed audit for Fiscal Year 2016 – 2017 for the Village Community Development District No. 8. We are proud to report that this audit has an unmodified opinion.

There are no internal control deficiencies, material weaknesses, or compliance issues identified and reported. No prior year comments were identified, as all have been corrected in previous years, and no new comments have been identified in the current audit report.

Your District staff has worked hard to assure you, as supervisors, that the management of the District's funds is conducted professionally, consistent with generally accepted accounting principles, and governing Florida Statutes.

We believe that Village Community Development District No. 8 continues to set an example for the appropriate management of Community Development Districts as conceived in Chapter 190, Florida Statutes. We would particularly like to commend the staff of the Villages District Finance Department for their diligent efforts in recording and maintaining the financial records of the District.

We would be happy to entertain any questions members of the Board of Supervisors may have on the audit report or the management of District resources.

Sincerely,

Kenneth C. Blocker Finance Director

Pistrict Manager